Missouri Department of Transportation

# Financial Snapshot



An appendix to the Citizen's Guide to Transportation Funding in Missouri

**November 2018** 

# Financial Snapshot

## **About the Financial Snapshot**

The Financial Snapshot provides answers to frequently asked questions regarding MoDOT's finances. The document also serves as an appendix to the Citizen's Guide to Transportation Funding in Missouri.

www.modot.org/financial-statements

If you have any questions concerning this report, please contact MoDOT's Financial Services Division at (573) 526-8106.

### **MoDOT's Mission**

Our mission is to provide a world-class transportation system that is safe, innovative, reliable and dedicated to a prosperous Missouri.

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Revenue for Roads and Bridges, Multimodal, Highway Safety Fiscal Year 2018 (Dollars in thousands)

		Cities &		
Missouri User Fees and Other Revenue (60.7%)	State	Counties	Total	<b>%</b>
Motor Vehicle Fuel Tax	\$517,832	\$188,001	\$705,833	44.6
Aviation Fuel Tax	259	0	259	0.0
Motor Vehicle Sales Tax	367,111	59,290	426,401	27.0
Jet Fuel Sales Tax	6,839	0	6,839	0.4
Motor Vehicle and Driver's Licensing Fees	296,825	29,577	326,402	20.6
Multimodal and Highway Safety Fees	2,602	0	2,602	0.2
Interest and Miscellaneous	113,708	0	113,708	7.2
<b>Total Revenue</b>	\$1,305,176	\$276,868	\$1,582,044	100.0

		Cities &		
Federal Revenue (38.8%)	State	Counties	Total	%
Federal Reimbursement	\$879,472	\$115,788	\$995,260	98.5
Federal Grants	15,517	0	15,517	1.5
<b>Total Revenue</b>	\$894,989	\$115,788	\$1,010,777	100.0

		Cities &		
Missouri General Revenue (0.5%)	State	Counties	Total	%
State General Revenue Fund	\$11,808	\$0	\$11,808	100.0
<b>Total Revenue</b>	\$11,808	\$0	\$11,808	100.0

# MoDOT Revenue for Roads and Bridges, Multimodal, Highway Safety

(Dollars in thousands)

MoDOT's funding comes from both state and federal sources. Most of the money is dedicated by federal law or the state constitution and statutes to specific purposes. Included below are the funds available for roads and bridges and other transportation modes.

Revenue (Road and Bridge)	2014	2015	2016	2017	2018
Fuel Tax <sup>1</sup>	\$488,800	\$494,649	\$511,786	\$510,950	\$517,832
Vehicle/Driver's Licensing Fees <sup>1</sup>	271,142	279,455	289,009	285,635	296,825
Motor Vehicle Sales Tax <sup>1</sup>	304,365	323,105	337,965	356,552	362,237
Interest and Miscellaneous <sup>2</sup>	123,339	102,388	116,466	75,465	110,312
Federal Reimbursement <sup>3,4,5</sup>	831,066	760,239	827,843	844,194	935,017
Total Revenue	\$2,018,712	\$1,959,836	\$2,083,069	\$2,072,796	\$2,222,223
Revenue (Multimodal)	2014	2015	2016	2017	2018
Aviation Fuel <sup>1</sup>	\$244	\$247	\$251	\$255	\$259
Fees <sup>1</sup>	2,067	2,353	1,758	2,171	2,327
Sales Taxes <sup>1</sup>	10,003	10,092	8,894	8,699	11,713
State General Revenue Fund <sup>6</sup>	13,502	13,938	17,943	19,486	11,808
Interest and Miscellaneous <sup>2</sup>	1,572	2,745	2,707	2,000	3,380
Federal Reimbursement <sup>3,4,5</sup>	65,226	56,686	64,167	61,739	60,243
Total Revenue <sup>8</sup>	\$92,614	\$86,061	\$95,720	\$94,350	\$89,730
Revenue (Highway Safety)	2014	2015	2016	2017	2018
Fees <sup>7</sup>	\$359	\$328	\$314	\$305	\$275
Interest and Miscellaneous <sup>2</sup>	20	4	8	7	16
Federal Grants <sup>3</sup>	32,404	36,351	18,908	18,745	15,517
Total Revenue <sup>9</sup>	\$32,783	\$36,683	\$19,230	\$19,057	\$15,808

### Notes:

Source: MoDOT.

<sup>&</sup>lt;sup>1</sup>User fees.

<sup>&</sup>lt;sup>2</sup> Includes interest earned on invested funds, sale of surplus property and excess right of way and construction cost reimbursements from local and other state governments.

<sup>&</sup>lt;sup>3</sup> User fees and transfers from the General Fund and Leaking Underground Storage Tank (L.U.S.T.) Fund.

<sup>&</sup>lt;sup>4</sup> Includes reimbursement for American Recovery and Reinvestment Act (ARRA) projects.

<sup>&</sup>lt;sup>5</sup> Includes federal funds that flow through MoDOT to local governments and agencies.

<sup>&</sup>lt;sup>6</sup> Appropriated by the Missouri General Assembly.

<sup>&</sup>lt;sup>7</sup> Includes motorcycle instruction permit fees and fees collected by the courts from violators of state laws or municipal or county ordinances.

<sup>&</sup>lt;sup>8</sup> Includes the following funds: Multimodal Operations-Federal, State Transportation, Aviation Trust, State Transportation Assistance Revolving, Grade Crossing Safety Account, Railroad Expense, Light Rail Safety and General Revenue.

<sup>&</sup>lt;sup>9</sup> Includes the following funds: Highway Safety Federal, Motor Carrier Safety Assistance Program-Federal and the Motorcycle Safety Trust Fund.

# MoDOT Expenditures for Roads and Bridges, Multimodal, Highway Safety

(Dollars in thousands)

MoDOT's largest expenditure category is the construction program. The construction program expenditures include contractor payments, engineering, reimbursement to local entities for acceleration of projects, right of way payments, and federal pass-through to local public agencies. Other State Agencies represents appropriations to the Missouri State Highway Patrol and the Department of Revenue.

<b>Expenditures (Road and Bridge)</b>	2014	2015	2016	2017	2018
Construction Program <sup>1</sup>	\$907,269	\$912,784	\$818,994	\$810,814	\$944,266
Construction Operating Costs <sup>2</sup>	127,002	130,552	126,880	129,147	128,336
Maintenance <sup>2</sup>	443,939	435,085	430,236	449,262	462,987
Fleet, Facilities & Info. Systems <sup>2</sup>	70,095	67,118	78,854	74,924	78,990
Debt Service <sup>3</sup>	292,930	288,009	280,237	412,523	289,617
Administration <sup>2</sup>	48,405	50,718	51,564	50,732	52,101
Other State Agencies <sup>4</sup>	233,307	250,109	250,272	261,491	261,228
<b>Total Expenditures</b>	\$2,122,947	\$2,134,375	\$2,037,037	\$2,188,893	\$2,217,525
<b>Expenditures (Multimodal)</b>	2014	2015	2016	2017	2018
Operating Costs <sup>2</sup>	\$2,341	\$2,610	\$2,625	\$2,707	\$3,016
Transit	29,379	36,509	34,644	30,425	34,560
Rail	23,430	16,485	18,726	17,304	13,314
Aviation	30,153	27,558	35,275	38,718	37,094
Port-Waterway	3,279	3,307	6,220	4,464	2,149
STAR Fund Loan	0	0	1	301	814
Freight	850	650	850	1,000	956
Total Expenditures	\$89,432	\$87,119	\$98,341	\$94,919	\$91,903
Expenditures (Highway Safety)	2014	2015	2016	2017	2018
Operating Costs <sup>2</sup>	\$514	\$497	\$522	\$521	\$529
Safety Programs	15,541	14,980	18,465	18,532	15,466
Total Expenditures	\$16,055	\$15,477	\$18,987	\$19,053	\$15,995
Notes:					

Notes:

Source: MoDOT.

<sup>&</sup>lt;sup>1</sup> Includes contractor payments to construct and design roads and bridges, payments to purchase right of way and federal funds that flow through MoDOT to local governments.

<sup>&</sup>lt;sup>2</sup> Includes personal services and fringe benefits of MoDOT employees and expense & equipment costs.

<sup>&</sup>lt;sup>3</sup> Includes the principal and interest payments for funds borrowed by the Missouri Highways and Transportation Commission (MHTC). In 2017, \$117.8 million of bonds were paid-off early, saving future interest cost of \$29.4 million

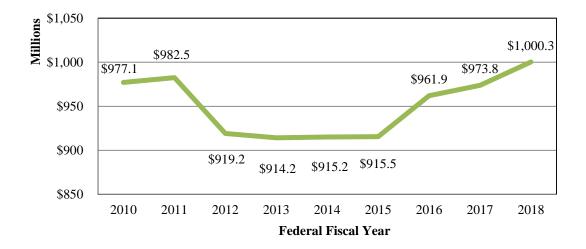
<sup>&</sup>lt;sup>4</sup> Includes appropriated expenditures of the Missouri State Highway Patrol and Missouri Department of Revenue. 2018 includes \$3.7 million for the bicentennial license plate reissuance.

## Summary of State and Federal Funds

Fund	Source of Funds
State Road Fund	Federal Highway Administration reimbursements; licenses, permits, and fees for motor vehicles and drivers; state sales tax on motor vehicles; cost reimbursements; and other miscellaneous fees [Section 226.220 RSMo.]
State Road Bond Fund	State sales tax on motor vehicles [Section 226.210 RSMo.]
State Highways and Transportation Department Fund	Motor fuel tax and licenses, permits and fees for motor vehicles and drivers [Section 226.200 RSMo.]
Aviation Trust Fund	User fees of 9 cents per gallon on aviation gasoline and a portion of the state sales tax collected on jet fuel [Section 155.090 RSMo.]
State Transportation Fund	Two percent of one-half of the state sales tax on motor vehicles [Section 226.225 RSMo.]
Grade Crossing Safety Account	Owner of a motor vehicle pays a fee of twenty-five cents each year when the person registers or renews the registration of a motor vehicle [Section 389.612 RSMo.]
Railroad Expense Fund	Assessments collected from the railroads [Section 622.015 RSMo.]
State Transportation Assistance Revolving (STAR) Fund	This fund accounts for loans to any political subdivision of the state or to any public or private not-for-profit organization for the planning, acquisition, development and construction of facilities for air, water, rail or public transportation, the purchase of vehicles for transportation of elderly and disabled persons, or the purchase of rolling stock for transit purposes. Loan repayments are deposited into this fund and are used to make additional loans under the revolving loan program. [Section 226.191 RSMo.]
Motorcycle Safety Trust Fund	Motorcycle instruction permit fees and a \$1 surcharge from all criminal cases including violations of any municipal or county ordinance or any violation of criminal or traffic laws of the state. [Section 302.137 RSMo. & Section 302.140 RSMo.]
Multimodal Operations Federal Fund	Federal grant monies associated with Multimodal programs
Motor Carrier Safety Assistance Federal Fund	Federal grant monies associated with the Motor Carrier Safety Assistance Program
Highway Safety Federal Fund	Federal grant monies associated with Highway Safety programs

Federal Aid Apportionments based on Fixing America's Surface Transportation (FAST) Act (Dollars in millions)

Federal funds are generated by the federal fuel tax – 18.4 cents per gallon for gasoline and 24.4 cents per gallon for diesel. Federal fuel taxes are deposited into the Highway Trust Fund, and apportioned back to states via federal authorization bills. The amount Missouri is apportioned is reduced by the congressionally imposed obligation limitation, which places a ceiling on the amount we can commit to projects. Historically, approximately 99 percent of apportionments are available to obligate. Federal funds are received on a reimbursement basis. MoDOT and local public agencies spend state and local funds to build projects and request reimbursement from the Federal Highway Administration. Apportionments shown below include the amounts that by law are distributed to local public agencies.



The following chart lists the amounts apportioned to Missouri in each category under MAP-21 and FAST Acts. The FAST Act was signed into law by the President on December 4, 2015 and provides funding for surface transportation programs for federal fiscal years 2016, 2017, 2018, 2019 and 2020. The total apportionments under the FAST Act are significantly more than under the previous federal funding act, MAP-21. However, Section 1438 of the FAST Act rescinds \$7.6 billion of unobligated balances on July 1, 2020. Missouri's estimated share is \$200 million.

Apportionment Category	2014	2015	2016	2017	2018
National Highway Performance (NHPP)	\$539.0	\$539.2	\$549.6	\$558.3	\$570.1
Surface Transportation (STP)	251.0	251.6	257.2	260.1	270.1
Highway Safety Improvement (HSIP)	54.1	54.1	51.9	55.8	57.0
National Highway Freight (NHFP)	0.0	0.0	27.1	25.7	28.1
Congestion Mitigation & Air Quality (CMAQ)	22.6	22.6	23.0	23.3	23.9
Statewide Planning & Research (SPR)	18.5	18.1	19.4	19.7	19.7
Transportation Alternatives (TAP)	17.9	17.9	18.3	18.3	18.6
Rail/Highway Crossings	5.5	5.5	8.6	5.7	5.8
Metropolitan Planning (MP)	4.9	4.9	5.2	5.2	5.4
Recreational Trails	1.7	1.6	1.6	1.7	1.6
Total	\$915.2	\$915.5	\$961.9	\$973.8	\$1,000.3

### **Obligation Limitation**

\$903.6 \$907.0 \$970.1 \$959.0 \$990.9

Apportionments are subject to Obligation Limitation. Obligation Limitation is a restriction, or "ceiling" on the amount of federal assistance that may be committed during a specified time period. Historically, Missouri's obligation limitation has averaged 99 percent. So, as an example, with 2018 apportionments of \$1,000.3 million, we would be able to commit and spend about \$990.9 million on projects.

The apportionment categories under the FAST Act are as follows:

- National Highway Performance is the construction, reconstruction, resurfacing, restoration and rehabilitation of highways and bridges on National Highway System (NHS) routes which are routes designated by Congress as roadways important to the nation's economy, defense and mobility.
- **Surface Transportation** is the construction, reconstruction, rehabilitation, resurfacing, restoration and operational improvements of highways and bridges.
- **Highway Safety Improvement** is for highway safety improvements to eliminate roadway hazards.
- National Highway Freight includes improvements to the National Highway Freight Network (NHFN) that increase the efficiency of freight movement.
- Congestion Mitigation & Air Quality includes traffic management, monitoring and congestion relief strategies to assist areas designated as non-attainment under the Clean Air Act Amendments of 1990.
- Statewide Planning & Research includes transportation planning activities to develop the statewide transportation improvement program. It also includes studies, research and training on engineering standards and construction materials.
- Transportation Alternatives is for the construction of on-road and off-road facilities for pedestrians, bicyclists and other non-motorized forms of transportation and infrastructure-related projects that provide safe routes for non-drivers, including children, older adults and individuals with disabilities to access daily needs.
- **Rail/Highway Crossings** is for highway safety improvements to mitigate hazards caused by rail-highway grade crossings.
- **Metropolitan Planning** is for transportation planning activities to develop metropolitan area transportation plans and transportation improvement programs.
- **Recreational Trails** is for the development, construction, maintenance and rehabilitation of trails and trail facilities.

Source: Prepared by MoDOT based on amounts received under MAP-21 and FAST Acts.

Ratio of Federal Highway Trust Fund Payments Into Fund vs. Apportionments and Allocations Out of Fund (Dollars in thousands)

The chart below shows Missouri has received more funding from the Highway Trust Fund than was contributed in highway taxes into the Fund. For example, in fiscal year 2016, Missouri received \$1.14 for every dollar contributed into the Highway Trust Fund.

Ratio of Federal Highway Trust Fund Payments Into the Fund vs. Apportionments and Allocations Out of the Fund <sup>1</sup>									
Surrounding States	2008	2009	2010	2011	2012	2013	2014	2015	2016
Arkansas	1.42	1.58	1.52	1.42	1.21	1.29	1.23	1.15	1.23
Illinois	1.29	1.36	1.36	1.30	1.09	1.23	1.15	1.11	1.14
Iowa	1.22	1.37	1.34	1.21	1.06	1.08	1.09	1.00	1.06
Kansas	1.28	1.31	1.37	1.17	1.02	1.10	1.03	0.98	1.03
Kentucky	1.26	1.41	1.38	1.24	1.07	1.35	1.12	1.06	1.12
Missouri	1.31	1.39	1.45	1.34	1.17	1.23	1.17	1.10	1.14
Nebraska	1.31	1.36	1.42	1.23	1.03	1.13	1.03	0.96	1.01
Oklahoma	1.37	1.41	1.42	1.28	1.08	1.15	1.07	1.00	1.10
Tennessee	1.23	1.29	1.35	1.26	1.02	1.14	1.06	1.00	1.03

### Notes:

Source: Federal Highway Statistics Series 2016.

<sup>&</sup>lt;sup>1</sup> Payments into the Fund include only the net highway user tax receipts and fines and penalties deposited in the Highway Account of the Federal Highway Trust Fund. Payments do not include transfers from the General Fund and Leaking Underground Storage Tank (L.U.S.T.) Fund totaling \$114.8 billion from 2008 to 2016. Apportionments and allocations out of the fund includes all funds apportioned or allocated from the Highway Trust Fund except where FHWA does not directly allocate the funds to the states, e.g. portions of Indian Reservation Roads and safety programs.

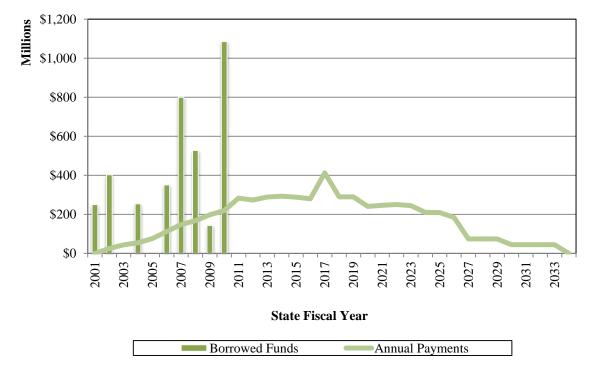
# Summary of State Road Bond Financing Program (Dollars in millions)

Bond financing allowed MoDOT to provide much needed infrastructure improvements to the traveling public sooner than traditional funding allowed. Building projects sooner results in cost savings by reducing project inflation costs, while advancing economic development, improving safety and addressing congestion. The Missouri General Assembly authorized MoDOT to borrow \$2.25 billion in 2000. MoDOT borrowed \$907 million from fiscal years 2001-2004, referred to as senior lien debt.

Voters approved Amendment 3 in 2004 authorizing MoDOT to borrow funds by depositing vehicle sales taxes previously deposited in the state's General Revenue Fund into a newly created State Road Bond Fund. The Amendment 3 revenues are designated for the payment of debt principal and interest. MoDOT borrowed \$1.98 billion from fiscal years 2006-2010.

In fiscal year 2009, MoDOT borrowed \$143 million for a portion of the new Interstate 64, a design-build project in the St. Louis region. This debt is referred to as Grant Anticipation Revenue Vehicle (GARVEE) bonds. In fiscal year 2010, MoDOT borrowed an additional \$100 million for the new Mississippi River Bridge project and \$685 million for the Safe and Sound Bridge Improvement Program.

The borrowed funds, shown below, do not include refunding bonds.



#### Note:

The MHTC has \$1.8 billion of bonds outstanding as of June 30, 2018. The average interest rate (true interest cost) on all outstanding debt combined is 2.86 percent.

Source: MoDOT.

# Highway User Fees to Local Governments by Fiscal Year (Dollars in thousands)

The state does not receive all of the revenue generated by state highway user taxes and fees. The state constitution, Article IV, directs the Department of Revenue to distribute portions of the state motor fuel tax, motor vehicle sales and use taxes, and motor vehicle and driver licensing fees to cities and counties. The charts below show a six year history of transportation revenue sharing with local entities.

### **Cities**

	<b>Motor Fuel</b>	Vehicle Sales	Motor Vehicle	
	Revenue	Tax	Fees	Total
2013	99,433	25,112	16,961	141,506
2014	100,077	28,340	16,059	144,476
2015	103,909	31,433	16,932	152,274
2016	104,130	33,285	17,343	154,758
2017	105,590	34,519	17,047	157,156
2018	105,364	35,574	17,746	158,684

### **Counties**

	Motor Fuel Revenue	Vehicle Sales Tax	Motor Vehicle Fees	Total
2013	77,980	16,741	11,307	106,028
2014	78,484	18,893	10,706	108,083
2015	81,487	20,956	11,288	113,731
2016	81,663	22,190	11,562	115,415
2017	82,815	23,012	11,365	117,192
2018	82,637	23,716	11,831	118,184

### **Total**

	<b>Motor Fuel</b>	Vehicle Sales	Motor Vehicle	
	Revenue	Tax	Fees	Total
2013	177,413	41,853	28,268	247,534
2014	178,561	47,233	26,765	252,559
2015	185,396	52,389	28,220	266,005
2016	185,793	55,475	28,905	270,173
2017	188,405	57,531	28,412	274,348
2018	188,001	59,290	29,577	276,868

Source: Prepared by MoDOT based on Missouri Department of Revenue data.

# Summary of MoDOT's External and Internal Expenditures (Dollars in thousands)

The majority of MoDOT's expenditures are payments to vendors. The payments are for goods and services needed to build and maintain Missouri's transportation infrastructure. Whether it is payments to contractors, the purchase of equipment and supplies, design services or travel costs, these outward focused expenditures are an investment in Missouri's economy, and drive economic opportunity in the state. Internally focused expenditures include employee salaries and benefits, and program distributions to other state agencies and universities.

<b>Expenditures (External)</b>	2014	2015	2016	2017	2018
Construction Projects	\$761,481	\$763,552	\$671,228	\$644,073	\$798,122
Debt Service and Leases	299,741	289,111	287,584	413,177	289,971
Program Distributions <sup>1</sup>	215,605	232,524	244,743	249,804	214,618
Supplies	140,039	131,543	126,699	134,841	143,258
Services	88,818	75,730	60,871	80,423	92,959
Equipment	39,605	34,361	49,037	46,847	47,904
Miscellaneous	36,148	38,624	40,816	36,594	38,516
Fuel and Utilities	9,248	9,106	8,761	8,797	9,376
Refunds	1,629	2,862	3,653	2,625	3,803
Professional Development	1,387	1,495	3,780	1,944	1,575
Travel <sup>2</sup>	1,504	1,383	1,397	1,569	1,474
Total Expenditures	\$1,595,205	\$1,580,291	\$1,498,569	\$1,620,694	\$1,641,576
	\$1,595,205	<b>\$1,580,291</b> 80%	\$1,498,569	\$1,620,694	\$1,641,576
Total Expenditures	<b>\$1,595,205</b> 80%	\$1,580,291 80% 2015	<b>\$1,498,569</b> 79%	<b>\$1,620,694</b> 79%	<b>\$1,641,576</b> 80%
Total Expenditures  Expenditures (Internal)	\$1,595,205 80% <b>2014</b>	\$1,580,291 80% 2015	\$1,498,569 79% <b>2016</b>	\$1,620,694 79% 2017	\$1,641,576 80% 2018
Total Expenditures  Expenditures (Internal)  Salaries and Benefits	\$1,595,205 80% 2014 \$392,393	\$1,580,291 80% <b>2015</b> \$400,454	\$1,498,569 79% <b>2016</b> \$398,886	\$1,620,694 79% <b>2017</b> \$413,212	\$1,641,576 80% <b>2018</b> \$416,405
Total Expenditures  Expenditures (Internal)  Salaries and Benefits  Program Distributions <sup>3</sup>	\$1,595,205 80% 2014 \$392,393 7,057	\$1,580,291 80% 2015 \$400,454 5,699 418	\$1,498,569 79% 2016 \$398,886 6,180	\$1,620,694 79% 2017 \$413,212 7,011	\$1,641,576 80% 2018 \$416,405 5,768
Total Expenditures  Expenditures (Internal)  Salaries and Benefits  Program Distributions <sup>3</sup> Travel <sup>4</sup>	\$1,595,205 80% 2014 \$392,393 7,057 472	\$1,580,291 80% 2015 \$400,454 5,699 418	\$1,498,569 79% 2016 \$398,886 6,180 458	\$1,620,694 79% 2017 \$413,212 7,011 457	\$1,641,576 80% 2018 \$416,405 5,768 446
Total Expenditures  Expenditures (Internal)  Salaries and Benefits  Program Distributions <sup>3</sup> Travel <sup>4</sup>	\$1,595,205 80% 2014 \$392,393 7,057 472 \$399,922	\$1,580,291 80% 2015 \$400,454 5,699 418 \$406,571	\$1,498,569 79% 2016 \$398,886 6,180 458 \$405,524	\$1,620,694 79% 2017 \$413,212 7,011 457 \$420,680	\$1,641,576 80% 2018 \$416,405 5,768 446 \$422,619

#### Notes:

Source: MoDOT

<sup>&</sup>lt;sup>1</sup> Payments or federal funds passed through to cities, counties and other political subdivsions.

<sup>&</sup>lt;sup>2</sup> Payments to vendors.

<sup>&</sup>lt;sup>3</sup> Payments or federal funds passed through to other state agencies and universities.

<sup>&</sup>lt;sup>4</sup> Employee reimbursements.

# Summary of MoDOT's Expenditures<sup>1</sup> by County Fiscal Year 2018

(Dollars in thousands)

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Andrew	\$8,365	Boone	\$22,895
Atchison	7,140	Callaway	16,087
Buchanan	30,462	Canden	17,941
Caldwell Carroll	2,759	Cole	41,509
	2,938	Cooper	9,112
Chariton	2,353	Crawford	7,902
Clinton	3,448	Dent	7,268
Daviess	5,289	Gasconade	9,488
DeKalb	8,557	Howard	3,116
Gentry	5,660	Laclede	10,973
Grundy Harrison	2,276	Maries	3,447
	5,622	Miller	8,345
Holt	12,512	Moniteau	1,597
Linn	4,671	Morgan	5,512
Livingston	3,130	Osage	6,083
Mercer	6,530	Phelps	14,763
Nodaway	6,901	Pulaski	5,610
Putnam	4,572	Washington	7,717
Sullivan	5,902	Subtotal-Central <sup>2</sup>	\$199,365
Worth	3,071	Franklin	63,454
Subtotal-Northwest <sup>2</sup>	\$132,158	Jefferson	34,018
Adair	6,708	St. Charles	54,105
Audrain	5,340	St. Louis City	68,147
Clark	3,612	St. Louis County	167,758
Knox	4,184	Subtotal-St. Louis <sup>2</sup>	\$387,482
Lewis	7,315	Barry	3,635
Lincoln	12,852	Barton	2,325
Macon	8,702	Bates	4,262
Marion	25,367	Benton	5,200
Monroe	2,134	Cedar	4,099
Montgomery	7,123	Christian	8,313
Pike	47,190	Dade	2,930
Ralls	7,917	Dallas	1,605
Randolph	3,892	Greene	71,759
Schuyler	1,733	Henry	8,050
Scotland	2,167	Hickory	2,705
Shelby	3,135	Jasper	21,526
Warren	11,984	Lawrence	11,590
Subtotal-Northeast <sup>2</sup>	\$161,355	McDonald	7,255
Cass	19,247	Newton	6,999
Clay	43,454	Polk	5,461
Jackson	137,476	St. Clair	2,554
Johnson	17,203	Stone	3,714
Lafayette	16,629	Taney	23,450
Pettis	10,034	Vernon	5,911
Platte	33,605	Webster	11,771
Ray	4,293	Subtotal-Southwest <sup>2</sup>	\$215,114
Saline	11,944		· /
Subtotal-Kansas City <sup>2</sup>			
	# <b>-</b> > 5,005		

Bollinger	\$6,596
Butler	7,922
Cape Girardeau	9,844
Carter	2,903
Douglas	3,942
Dunklin	7,850
Howell	10,921
Iron	5,865
Madison	5,092
Mississippi	4,180
New Madrid	6,028
Oregon	5,180
Ozark	9,579
Pemiscot	6,670
Perry	3,760
Reynolds	3,172
Ripley	3,068
Scott	33,938
Shannon	6,605
St. Francois	4,532
St. Genevieve	4,124
Stoddard	9,019
Texas	14,376
Wayne	9,131
Wright	6,810
Subtotal-Southeast <sup>2</sup>	\$191,107
Statewide Support <sup>2,3</sup>	162,910
Other <sup>2,4</sup>	31,202
Debt Service	289,617
Other State Agencies	261,228
Total	\$2,325,423
Notes:	

#### Notes:

Source: MoDOT

<sup>&</sup>lt;sup>1</sup> Expenditures for road and bridge (\$2,217,525), multimodal (\$91,903) and highway safety (\$15,995) as shown on page 5.

<sup>&</sup>lt;sup>2</sup> Includes multimodal (\$91,903) and federal pass through for cities and counties (\$115,788), which are not included in the amounts spent by district as shown on page 24 of the Citizen's Guide to Transportation Funding in Missouri.

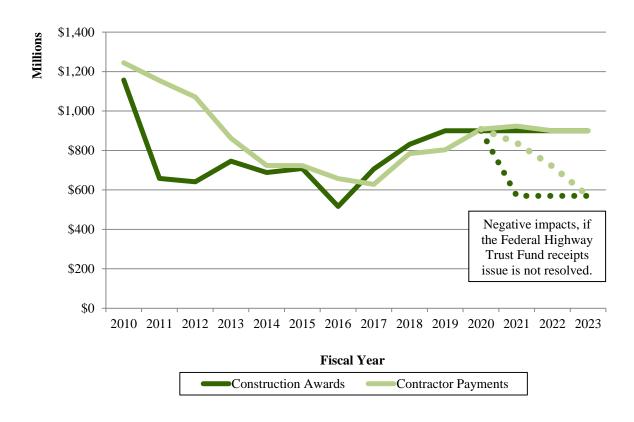
<sup>&</sup>lt;sup>3</sup> Expenditures for bridge design, safety inspection, administrative services, etc.

<sup>&</sup>lt;sup>4</sup> Expenditures associated with multiple counties or not identifiable to a specific county.

## Summary of Actual and Projected Construction Awards and Contractor Payments (Dollars in millions)

The graph below displays the relationship between construction awards and contractor payments. Prior to fiscal year (FY) 2011, MoDOT averaged annual construction awards of \$1.2 billion. Most projects are not completed in the year awarded, but are built and paid for in subsequent years. For example, approximately \$270 million of projected FY 2019 contractor payments is for projects awarded in FY 2019. The remainder is for projects awarded in prior years. Awards declined dramatically in FY 2011, but contractor payments remained high as the prior year projects were completed. The FY 2013 contractor payments declined because awards in FY 2011 and FY 2012 reduced significantly. Contruction awards and contractor payments equal in future years due to construction awards remaining steady at \$900 million from 2019-2023. The information is based on the latest financial forecast that was used to develop the 2019-2023 Statewide Transportation Improvement Program (STIP).

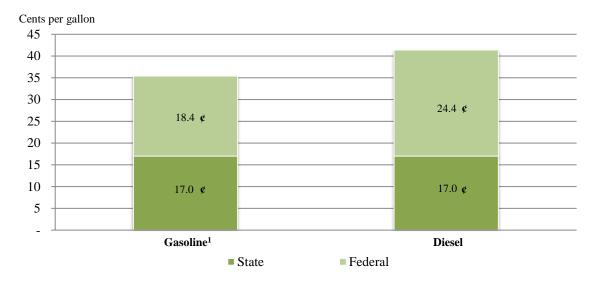
Also, shown below are the negative impacts starting in 2021, if additional Federal Highway Trust Fund receipts are not approved by Congress.



Source: MoDOT

## Missouri's State and Federal Fuel Tax Rates and Fuel Tax History

The largest source of transportation revenue is from the federal government through a fuel tax. The largest source of state transportation revenue is the fuel tax. The state motor fuel tax is not indexed to keep pace with inflation. No rate increases have occurred on the state or federal level since the 1990's.



#### Note:

#### **State Fuel Tax History:**

- The first state fuel tax rate was 2 cents per gallon, established in 1924.
- Fuel tax rate increased to 3 cents per gallon in 1952.
- Fuel tax rate increased to 5 cents per gallon in 1961.
- Fuel tax rate increased to 7 cents per gallon August 13, 1972.
- Fuel tax rate increased to 11 cents per gallon effective June 1, 1987 (Proposition A).
- Fuel tax rate increased to 13 cents per gallon effective April 1, 1992.
- Fuel tax rate increased to 15 cents per gallon effective April 1, 1994.
- Fuel tax rate increased to its current rate of 17 cents per gallon effective April 1, 1996.

### Federal Fuel Tax History:

- The first federal fuel tax rate was 1 cent per gallon for both gasoline and diesel, established in 1932.
- Fuel tax rate increased to 3 cents per gallon for both gasoline and diesel in 1956.
- Fuel tax rate increased to 4 cents per gallon for both gasoline and diesel in 1959.
- Fuel tax rate increased to 9 cents per gallon for both gasoline and diesel in 1983.
- Fuel tax rate increased to 15 cents per gallon for diesel in 1984.
- Fuel tax rate increased to 9.1 cents per gallon for gasoline and 15.1 cents per gallon for diesel in 1987.
- Fuel tax rate increased to 14.1 cents per gallon for gasoline and 20.1 cents per gallon for diesel in 1990.
- Fuel tax rate increased to its current rate of 18.4 cents per gallon for gasoline and 24.4 cents per gallon for diesel in 1993, with fluctuations in the rate of the tax in 1995, 1996 and 1997 with the current rate effective October 1, 1997.

Source: Prepared by MoDOT based on Missouri Department of Revenue and Federal Highway Administration data.

<sup>&</sup>lt;sup>1</sup> The gasoline taxes are also levied on gasohol.

## Missouri Vehicle Registrations and Licensed Drivers Fiscal Year 2018

Vehicle Type	Number
Passenger Cars	3,784,366
Trucks	1,505,083
Recreational Vehicles	17,268
Buses	22,564
Motorcycles/Tricycles	156,277
<b>Total</b>	5,485,558
Number of licensed drivers in Missouri	
Male	2,066,910
Female	2,182,669
Total	4,249,579

Source: Prepared by MoDOT based on Missouri Department of Revenue and Federal Highway Administration data.

# Net Motor Fuel Gallons Taxed (Gallons in millions)

				Percent
Fiscal Year	Gasoline <sup>1</sup>	Diesel	Total	change
1991	2,633	592	3,225	-0.324
1992	2,679	604	3,283	1.781
1993	2,686	613	3,299	0.500
1994 <sup>2</sup>	2,766	697	3,463	4.953
1995	2,796	709	3,505	1.248
1996	2,837	772	3,609	2.968
1997	2,887	782	3,669	1.631
1998	2,931	802	3,733	1.775
1999 <sup>3</sup>	2,926	835	3,761	0.741
2000	3,056	916	3,972	5.582
2001	2,975	860	3,835	-3.441
2002	3,025	914	3,939	2.708
2003	3,083	923	4,006	1.702
2004	3,148	977	4,125	2.993
2005	3,158	1,025	4,183	1.395
2006	3,124	1,032	4,156	-0.635
2007	3,109	1,033	4,142	-0.347
2008	3,119	1,064	4,183	0.982
2009	3,068	934	4,002	-4.316
2010	3,086	946	4,032	0.750
2011	3,066	967	4,033	0.019
2012	3,025	951	3,976	-1.413
2013	2,973	946	3,919	-1.431
2014	2,969	957	3,926	0.171
2015	3,030	979	4,009	2.120
2016	3,101	1,006	4,107	2.457
2017	3,115	1,014	4,129	0.536
2018	3,106	1,040	4,146	0.412

### Notes:

Source: Prepared by MoDOT based on Missouri Department of Revenue month of distribution data.

<sup>&</sup>lt;sup>1</sup> Gasoline gallons include gasohol, compressed natural gas and liquefied natural gas.

<sup>&</sup>lt;sup>2</sup> Beginning January 1, 1994, the Federal government moved the collection point to the terminal. All tax exempt diesel has to be dyed.

<sup>&</sup>lt;sup>3</sup> Beginning January 1, 1999, the State moved the collection point to the rack (terminal). Fiscal year 2000 was the first full year of collections at the terminal.

The following data shows the proportionate share between MoDOT, cities and counties of the three main revenue sources: motor fuel tax, motor vehicle sales tax and the motor vehicle and driver's licensing fees. The Missouri State Highway Patrol (MSHP) and the Department of Revenue (DOR) receive appropriations from these revenues as well.

## Distribution of Highway User Fees Fiscal Year 2018

### **Fuel Taxes Rates:**

State:	Gas / Gasohol	Percent	Diesel	Percent
State-Roads & Bridges, MSHP, DOR	12.45¢	73.2%	12.45¢	73.2%
Cities <sup>1</sup>	2.55¢	15.0%	2.55¢	15.0%
Counties <sup>2</sup>	2.00¢	11.8%	2.00¢	11.8%
Total State	17.00¢		17.00¢	
Federal:				
Underground Storage Tank	0.10¢	0.6%	0.10¢	0.4%
Transit Account	2.86¢	15.5%	2.86¢	11.7%
Highway Account	15.44¢	83.9%	21.44¢	87.9%
Total Federal	18.40¢		24.40¢	
TOTAL FUEL TAX RATE	35.40¢		41.40¢	

<b>State Motor Vehicle Sales Taxes:</b>	Sales	Percent
State-Roads & Bridges	2.960%	70.1%
State-Other Transportation Modes	0.040%	0.9%
Cities <sup>1</sup>	0.300%	7.1%
Counties <sup>2</sup>	0.200%	4.7%
School District Trust Fund	0.500%	11.8%
Department of Conservation	0.125%	3.0%
Department of Natural Resources	0.100%	2.4%
TOTAL STATE TAX RATE	4.225%	

State Motor Vehicle & Drivers Licensing Fees:	Fees prior to 1/1/80	Fee Increases after 1/1/80
State-Roads & Bridges, MSHP, DOR	100%	75%
Cities <sup>1</sup>	-	15%
Counties <sup>2</sup>	-	10%

#### Notes:

Source: MoDOT.

<sup>&</sup>lt;sup>1</sup> City share is based on population.

<sup>&</sup>lt;sup>2</sup> County share is based on assessed rural land valuation and rural road mileage.

## Potential Transportation Revenue Options-Motor Fuel Tax

Yield from Increasing Gas Excise Tax 1

	5-Cents	10-Cents	15-Cents
State (70%)	\$108,505,531	\$217,011,063	\$325,516,592
City (15%)	23,251,185	46,502,370	69,753,556
County (15%)	23,251,185	46,502,370	69,753,556
Total	\$155,007,901	\$310,015,803	\$465,023,704

Yield From Increasing Diesel Fuel Excise Tax 1

	5-Cents	10-Cents	15-Cents
State (70%)	\$36,402,952	\$72,805,905	\$109,208,857
City (15%)	7,800,633	15,601,265	23,401,898
County (15%)	7,800,633	15,601,265	23,401,898
Total	\$52,004,218	\$104,008,435	\$156,012,653

Yield From Increasing All Motor Fuel Excise Tax <sup>1</sup>

	5-Cents	10-Cents	15-Cents
State (70%)	\$144,908,483	\$289,816,968	\$434,725,449
City (15%)	31,051,818	62,103,635	93,155,454
County (15%)	31,051,818	62,103,635	93,155,454
Total	\$207,012,119	\$414,024,238	\$621,036,357

**Yield From Implementing Sales Tax On Motor Fuel** <sup>2</sup>

	1.0%	3.0%	5.0%
State (70%)	\$68,143,705	\$204,431,116	\$340,718,527
City (15%)	14,602,223	43,806,668	73,011,113
County (15%)	14,602,223	43,806,668	73,011,113
Total	\$97,348,151	\$292,044,452	\$486,740,753

**Yield From Implementing Consumer Price Index Adjustment On Motor Fuel** <sup>1,3</sup>

	Year-1	Year-2	Year-3
State (70%)	\$10,433,411	\$20,866,822	\$31,590,049
City (15%)	2,235,731	4,471,462	6,769,296
County (15%)	2,235,731	4,471,462	6,769,296
Total	\$14,904,873	\$29,809,746	\$45,128,641

#### Notes:

Source: MoDOT.

<sup>&</sup>lt;sup>1</sup> Potential yields are based on fiscal year 2018 net diesel gallons taxed of 1,040,084,353 and net gasoline and gasohol gallons taxed of 3,100,158,026.

<sup>&</sup>lt;sup>2</sup> Potential yields are based on the gasoline price per gallon of \$2.65 and the diesel price per gallon of \$2.93 as reported in the August 10, 2018 Missouri Energy Bulletin. Yields exclude federal and state motor fuel excise tax in the calculation.

<sup>&</sup>lt;sup>3</sup> Potential yields are based on an annual consumer price index of 2.1 percent (15-year average).

## Potential Transportation Revenue Options-Sales Tax

**Yield From Increasing Motor Vehicle Sales Tax** 

	0.10%	0.25%	0.75%	1.00%
State (87.5%)	\$10,707,639	\$26,769,097	\$80,307,291	\$107,076,388
City (7.5%)	917,798	2,294,494	6,883,482	9,177,976
County (5%)	611,865	1,529,663	4,588,988	6,118,651
Total	\$12,237,302	\$30,593,254	\$91,779,761	\$122,373,015

**Yield From Increasing General Sales Tax (Excludes Motor Vehicle Sales Tax)** 

	0.10%	0.25%	0.75%	1.00%
State (100%)	\$73,222,458	\$183,056,145	\$549,168,436	\$732,224,581
City (0%)	0	0	0	0
County (0%)	0	0	0	0
Total	\$73,222,458	\$183,056,145	\$549,168,436	\$732,224,581

**Yield From Increasing General Sales Tax (Includes Motor Vehicle Sales Tax)** 

		(	_ ,	<del>)</del>
	0.10%	0.25%	0.75%	1.00%
State (98.2%)	\$83,930,097	\$209,825,242	\$629,475,727	\$839,300,969
City (1.1%)	917,798	2,294,494	6,883,482	9,177,976
County (0.7%)	611,865	1,529,663	4,588,988	6,118,651
Total	\$85,459,760	\$213,649,399	\$640,948,197	\$854,597,596

Source: Prepared by MoDOT based on fiscal year 2018 receipts.

Potential Transportation Revenue Options-Motor Vehicle and Driver Licensing Fees and Alternative Fuel Decal Fees

**Yield From Increasing All Passenger Car Fees** 

	\$5.00	\$10.00	\$25.00	\$30.00
State (75%)	\$14,191,372	\$28,382,745	\$70,956,862	\$85,148,235
City (15%)	2,838,275	5,676,549	14,191,373	17,029,647
County (10%)	1,892,183	3,784,366	9,460,915	11,353,098
Total	\$18,921,830	\$37,843,660	\$94,609,150	\$113,530,980

**Yield From Increasing All Truck & Bus Fees** 

	\$5.00	\$10.00	\$25.00	\$30.00
State (75%)	\$5,728,676	\$11,457,352	\$28,643,381	\$34,372,057
City (15%)	1,145,735	2,291,471	5,728,676	6,874,412
County (10%)	763,824	1,527,647	3,819,118	4,582,941
Total	\$7,638,235	\$15,276,470	\$38,191,175	\$45,829,410

**Yield From Increasing Driver Licensing Fees** 

	\$5.00	\$10.00	\$25.00	\$30.00
State (75%)	\$4,177,905	\$8,355,810	\$20,889,525	\$25,067,430
City (15%)	835,581	1,671,162	4,177,905	5,013,486
County (10%)	557,054	1,114,108	2,785,270	3,342,324
Total	\$5,570,540	\$11,141,080	\$27,852,700	\$33,423,240

**Yield From Increasing Alternative Fuel Decal Fees** 

	10.00%	20.00%	30.00%	40.00%
State (75%)	\$32,637	\$65,276	\$97,913	\$130,551
City (15%)	6,528	13,055	19,583	26,110
County (10%)	4,352	8,703	13,055	17,407
Total	\$43,517	\$87,034	\$130,551	\$174,068

### Yield From Converting All Passenger Car Fees from Horsepower to Miles per Gallon<sup>1</sup>

State (75%)	\$-1,341,033	
City (15%)	11,349,975	
County (10%)	7,566,650	
Total	\$17,575,592	

#### Notes:

Source: Prepared by MoDOT based on Missouri Department of Revenue passenger car, truck and bus registrations and driver license renewal information. Alternative fuel decal fee data is based on fiscal year 2018 revenue received.

<sup>&</sup>lt;sup>1</sup> Potential yields are based on a \$24 base fee, an additional \$6 per mile per gallon in excess of 29 miles per gallon and a \$210 fee for electrical and other non-motor fuel vehicles.

Potential Transportation Revenue Options - \$100 million, \$250 million and \$500 million

Yield from Increasing All Motor Fuel Excise Tax 1

	2.5-Cents	6-Cents	12-Cents
State (70%)	\$72,454,242	\$173,890,181	\$347,780,359
City (15%)	15,525,909	37,262,181	74,524,363
County (15%)	15,525,909	37,262,181	74,524,363
Total	\$103,506,060	\$248,414,543	\$496,829,085

**Yield From Implementing Sales Tax On Motor Fuel** <sup>2</sup>

	1.0%	2.6%	5.2%
State (70%)	\$68,143,705	\$177,173,634	\$354,347,269
City (15%)	14,602,223	37,965,779	75,931,557
County (15%)	14,602,223	37,965,779	75,931,557
Total	\$97,348,151	\$253,105,192	\$506,210,383

**Yield From Increasing Motor Vehicle Sales Tax** 

	0.82%	2.05%	4.10%
State (87.5%)	\$87,802,638	\$219,506,596	\$439,013,192
City (7.5%)	7,525,940	18,814,851	37,629,702
County (5%)	5,017,294	12,543,234	25,086,468
Total	\$100,345,872	\$250,864,681	\$501,729,362

**Yield From Increasing General Sales Tax (Excludes Motor Vehicle Sales Tax)** 

	0.14%	0.34%	0.68%
State (100%)	\$102,511,441	\$248,956,358	\$497,912,715
City (0%)	0	0	0
County (0%)	0	0	0
Total	\$102,511,441	\$248,956,358	\$497,912,715

**Yield From Increasing General Sales Tax (Includes Motor Vehicle Sales Tax)** 

	0.12%	0.29%	0.58%
State (98.2%)	\$100,716,117	\$243,397,280	\$486,794,563
City (1.1%)	1,101,357	2,661,613	5,323,226
County (0.7%)	734,238	1,774,409	3,548,817
Total	\$102,551,712	\$247,833,302	\$495,666,606

#### Notes:

Source: Prepared by MoDOT based on fiscal year 2018 receipts.

<sup>&</sup>lt;sup>1</sup> Potential yields are based on fiscal year 2018 net diesel gallons taxed of 1,040,084,353 and net gasoline and gasohol gallons taxed of 3,100,158,026.

<sup>&</sup>lt;sup>2</sup> Potential yields are based on the gasoline price per gallon of \$2.65 and the diesel price per gallon of \$2.93 as reported in the August 10, 2018 Missouri Energy Bulletin. Yields exclude federal and state motor fuel excise tax in the calculation.

# Potential Transportation Revenue Options - \$100 million and \$250 million

Yield from Increasing All Passenger Car, Truck, Bus and Driver Licensing Fees

	\$15.50	\$39.00
State (75%)	\$74,703,658	\$187,964,040
City (15%)	14,940,731	37,592,808
County (10%)	9,960,487	25,061,871
Total	\$99,604,876	\$250,618,719

Source: Prepared by MoDOT based on Missouri Department of Revenue passenger car, truck and bus registrations and driver license renewal information.

### Federal Funds, Sale of State Road Bonds and other funds held for expenditures Excess not needed for bond repayment eligible for deposit\* 100% State Road Bond Fund repayment of state road bonds Tax Previously Deposited in General Revenue For Revenue from Sales Tax On Motor Vehicles cost of DOR (not to exceed 3%) Less actual collection Revenue from First 1/2 of Tax 2% 25% 73% Transportation -Fund Local Gov'ts State (for expenditure by MHTC) State Road Fund 1. Refunds for overpayments or erroneous payments of state revenue derived from State Highways and Transportation Department Fund 2. Administration & Enforcement of Motor Vehicle Laws by State Highway Patrol %04 Motor Fuel Tax Fund Appropriations by the General Assembly for actual costs: 30% 6 cents collection cost of DOR (not to exceed 3%) Motor Fuel Tax Less actual Local Gov'ts 11 cents 25% 75% nighway users Revenue from Rate in Effect 1/1/80 Motor Vehicle Registration, Driver's License and Other Fees 100% Less actual collection cost of DOR (not to exceed 3%) 75% Local Gov'ts Revenue from Increase After 1/1/80 25%

\*Requires certification by the Commissioner of Administration and the Missouri Highways and Transportation Commission.

Source: MoDOT

MISSOURI HIGHWAYS AND TRANSPORTATION COMMISSION (MHTC)

Road and Bridge Funding - Summary

(Effective 7/5/2013)



Missouri Department of Transportation Financial Services Division 573.526.8106 www.modot.org 1-888-ASK-MODOT