

# Regional Transportation Partners Meeting

East-West Gateway Council of Governments

Maryland Heights

October 4, 2018



**EAST-WEST GATEWAY**  
Council of Governments

Creating Solutions Across Jurisdictional Boundaries

# Presentation Overview

- East-West Gateway: Who We Are and What We Do
- East-West Gateway's Long-Range Transportation Plan
- National and State Trends Influencing Transportation Planning
- Performance-Based Planning and Programming
- Next Steps

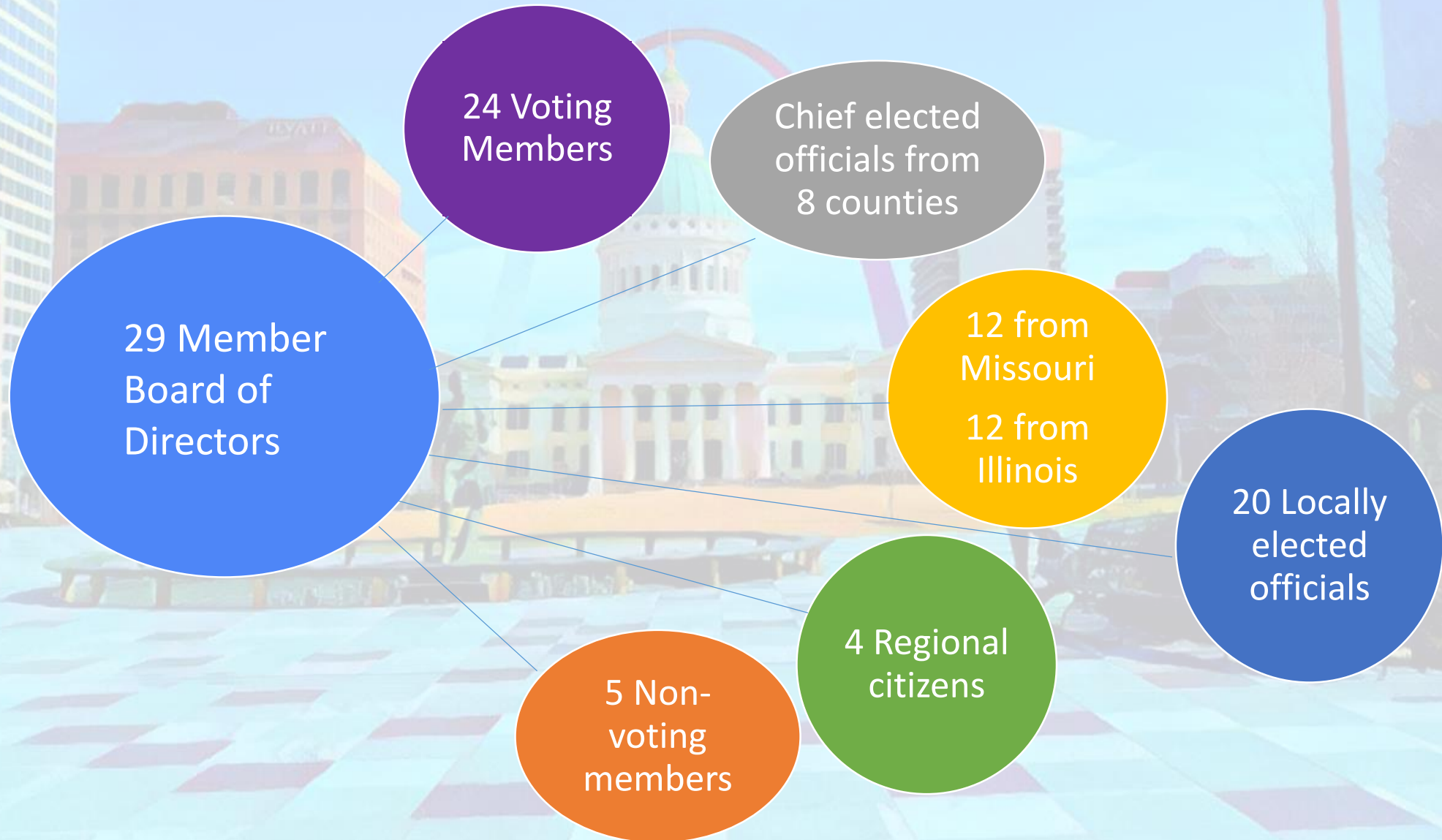
# East-West Gateway Council of Governments

## WHO WE ARE

- Membership organization for local governments in St. Louis Region
- Formed in 1965 to cooperatively solve problems across jurisdictions
- Metropolitan Planning Organization (MPO)
- Comprehensive, Cooperative and Continuing Planning



# East-West Gateway Board of Directors



# East-West Gateway Region

**8 Counties**

203 Municipalities

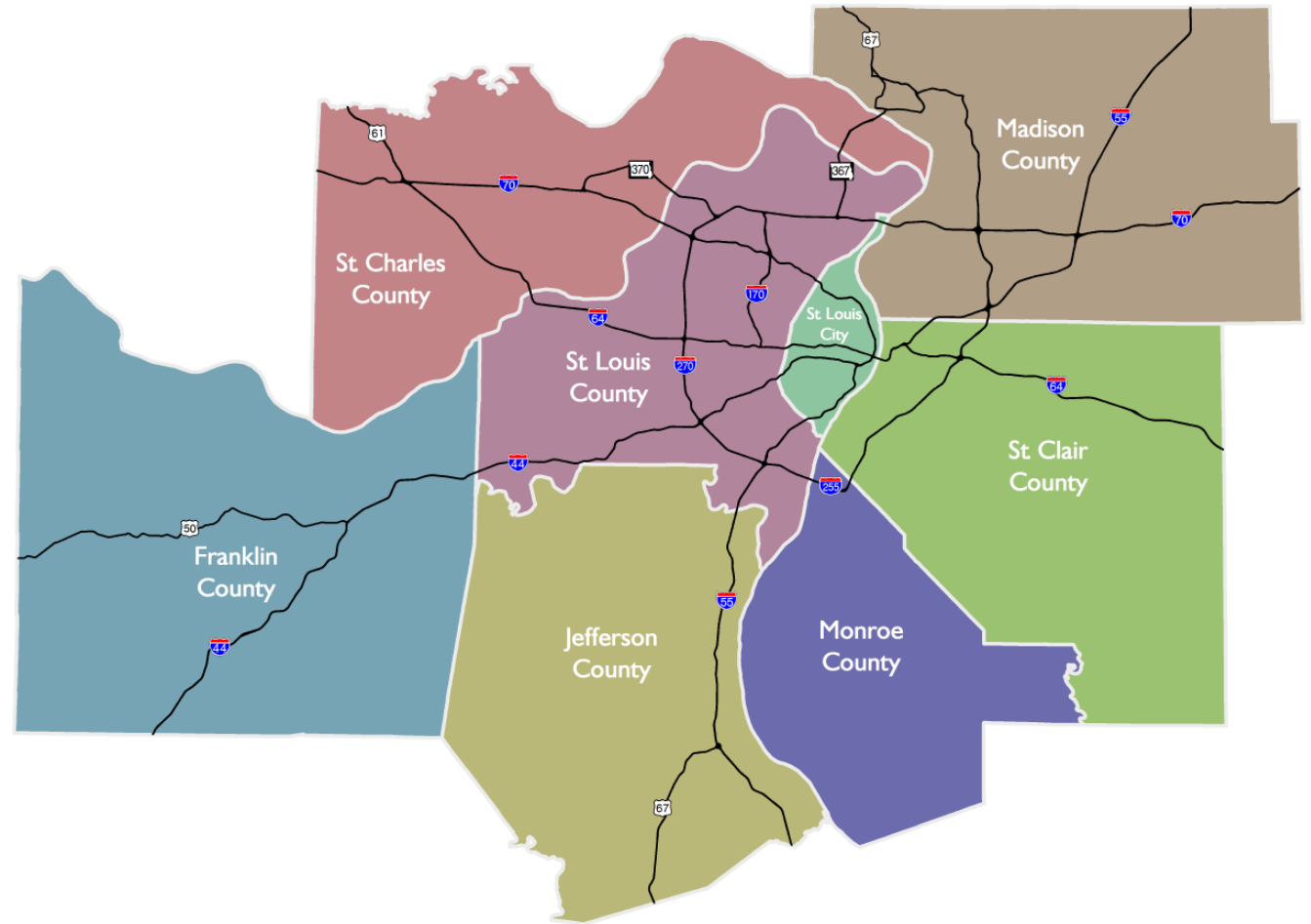
**2.6 million people**

**\$141 billion dollar economy**











**150,000 businesses**

10,612 miles of roads

**758 miles of the federal interstate system**



# Transportation Planning

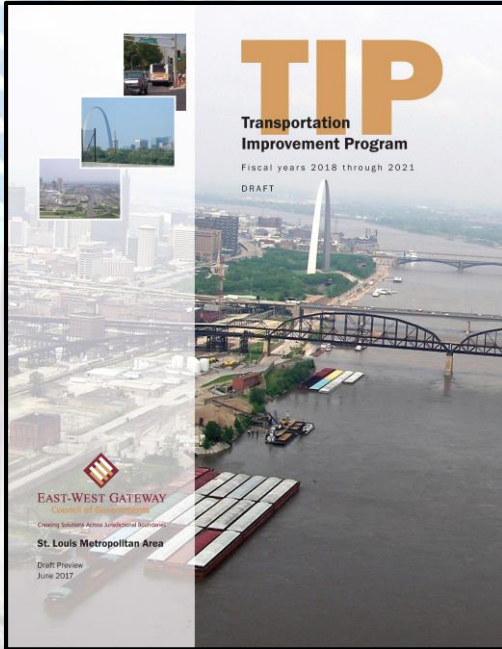
EWG's 10 Guiding Principles		
	<b>Preserve and Maintain the Existing System</b>	Ensure the transportation system remains in a state of good repair.
	<b>Support Public Transportation</b>	Invest in public transportation to spur economic development, protect the environment and improve quality of life.
	<b>Support Neighborhoods &amp; Communities</b>	Connect communities to opportunities and resources across the region.
	<b>Foster a Vibrant Downtown &amp; Central Core</b>	Improve access to and mobility within the central core by all modes to increase the attractiveness of St. Louis and strengthen the regional economy.
	<b>Provide More Transportation Choices</b>	Create viable alternatives to automobile travel by providing bicycle and pedestrian facilities.
	<b>Promote Safety and Security</b>	Provide a safe and secure transportation system for all users.
	<b>Support a Diverse Economy with a Reliable System</b>	Reduce congestion and improve travel time reliability to support the diverse economic sectors of the region.
	<b>Support Quality Job Development</b>	Support the growth of wealth producing jobs that allow residents to save and return money to the economy.
	<b>Strengthen Intermodal Connections</b>	Support freight movement and connections that are critical to the efficient flow of both people and goods.
	<b>Protect Air Quality and Environmental Assets</b>	Encourage investments that recognize the linkages between the social, economic, and natural fabric of the region.

## Long-Range Transportation Plan

- Every 4 years
- Principles and strategies to guide transportation decisions
- Investment plan
- Air quality conformity



# Transportation Planning



## Transportation Improvement Program (TIP)

- Updated Annually
- 4 year program
- Federally funded and Regionally Significant Projects

### FY2018-2021 TIP

- 761 projects
- \$2.23 billion in federal, state, local, and private funding
- 51% of program on preserving existing infrastructure

But First...





# How pleased are you to be here today?

41% 1. Totally

19% 2. 100%

31% 3. Very

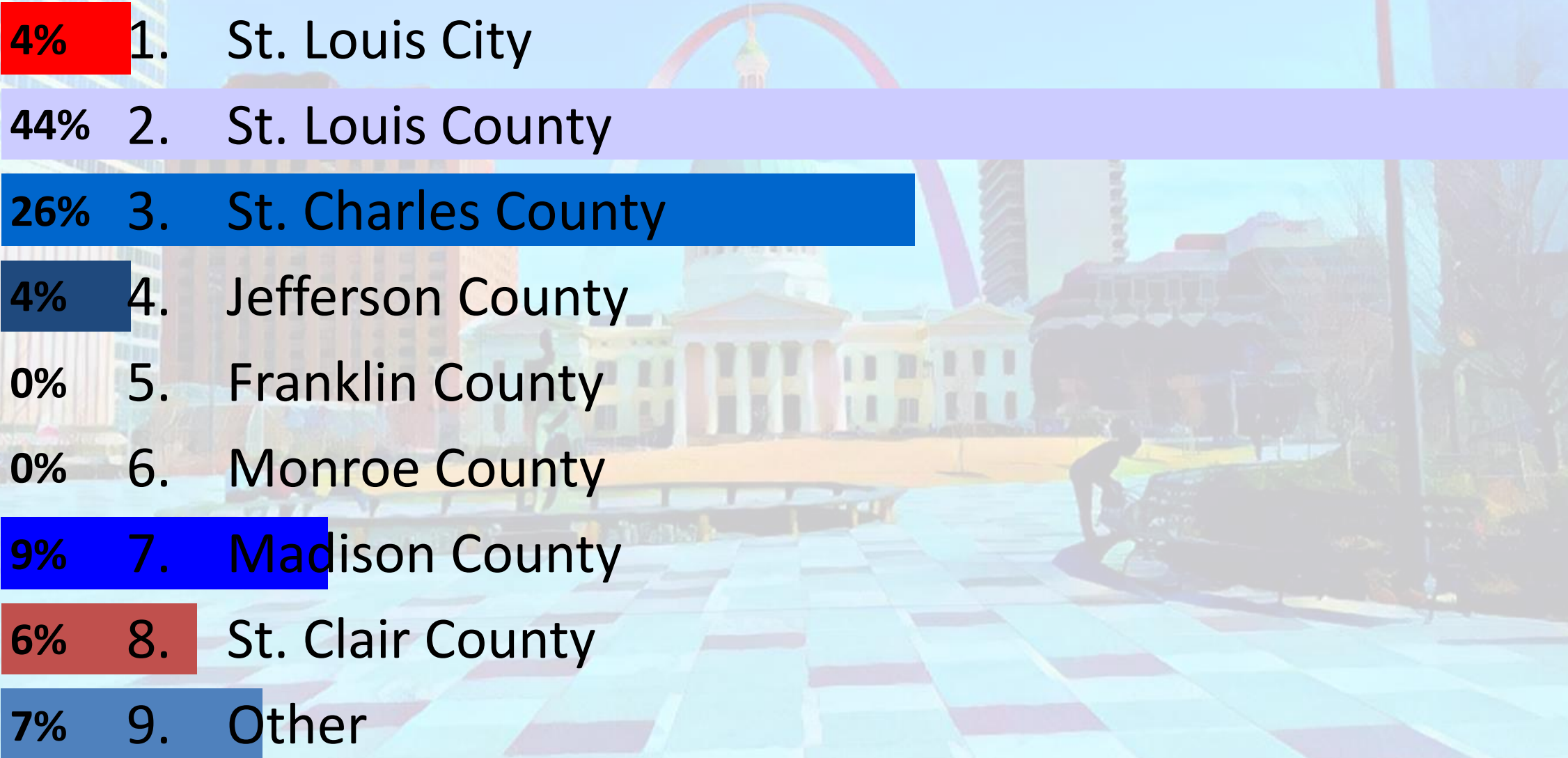
9% 4. Completely

# What is your affiliation?





# Which County do you live in?

- 
- A horizontal bar chart with nine bars of varying colors and lengths. The bars are ordered from top to bottom: red (4%), light purple (44%), dark blue (26%), dark blue-grey (4%), light blue (0%), light blue (0%), dark blue (9%), reddish-brown (6%), and medium blue (7%). Each bar is labeled with a percentage on the left and a county name on the right. The background of the chart is a faded image of a city street with a checkered pattern on the ground and the Gateway Arch in the distance.
- | Rank | County             | Percentage |
|------|--------------------|------------|
| 1.   | St. Louis City     | 4%         |
| 2.   | St. Louis County   | 44%        |
| 3.   | St. Charles County | 26%        |
| 4.   | Jefferson County   | 4%         |
| 5.   | Franklin County    | 0%         |
| 6.   | Monroe County      | 0%         |
| 7.   | Madison County     | 9%         |
| 8.   | St. Clair County   | 6%         |
| 9.   | Other              | 7%         |
- 4% 1. St. Louis City
  - 44% 2. St. Louis County
  - 26% 3. St. Charles County
  - 4% 4. Jefferson County
  - 0% 5. Franklin County
  - 0% 6. Monroe County
  - 9% 7. Madison County
  - 6% 8. St. Clair County
  - 7% 9. Other

**State of the System 2045**

Technical Supplement to the Long-Range Transportation Plan for the St. Louis Region

EAST-WEST GATEWAY  
Council of Governments  
Creating Solutions Across Jurisdictional Boundaries

## Regional Context

## Investment Plan

## Air Quality Conformity













# Long-Range Transportation Plan

- Updated every four years
- Identifies current and future needs based on population projections and travel demand
- Projects must be included in the long-range plan to receive federal funding
- Plan must be fiscally constrained
- Plan must be performance-based (FAST Act)

# Connected2045: 10 Guiding Principles

- Derived from public engagement with citizens and regional leaders
- Used to establish policy-focused strategies
- Align with federal and state goals
- Provide more complete understanding of the transportation system and its impacts

EWG's 10 Guiding Principles		
	<b>Preserve and Maintain the Existing System</b>	Ensure the transportation system remains in a state of good repair.
	<b>Support Public Transportation</b>	Invest in public transportation to spur economic development, protect the environment and improve quality of life.
	<b>Support Neighborhoods &amp; Communities</b>	Connect communities to opportunities and resources across the region.
	<b>Foster a Vibrant Downtown &amp; Central Core</b>	Improve access to and mobility within the central core by all modes to increase the attractiveness of St. Louis and strengthen the regional economy.
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	<b>Promote Safety and Security</b>	Provide a safe and secure transportation system for all users.
	<b>Support a Diverse Economy with a Reliable System</b>	Reduce congestion and improve travel time reliability to support the diverse economic sectors of the region.
	<b>Support Quality Job Development</b>	Support the growth of wealth producing jobs that allow residents to save and return money to the economy.
	<b>Strengthen Intermodal Connections</b>	Support freight movement and connections that are critical to the efficient flow of both people and goods.
	<b>Protect Air Quality and Environmental Assets</b>	Encourage investments that recognize the linkages between the social, economic, and natural fabric of the region.



# Connected2045 Investment Plan

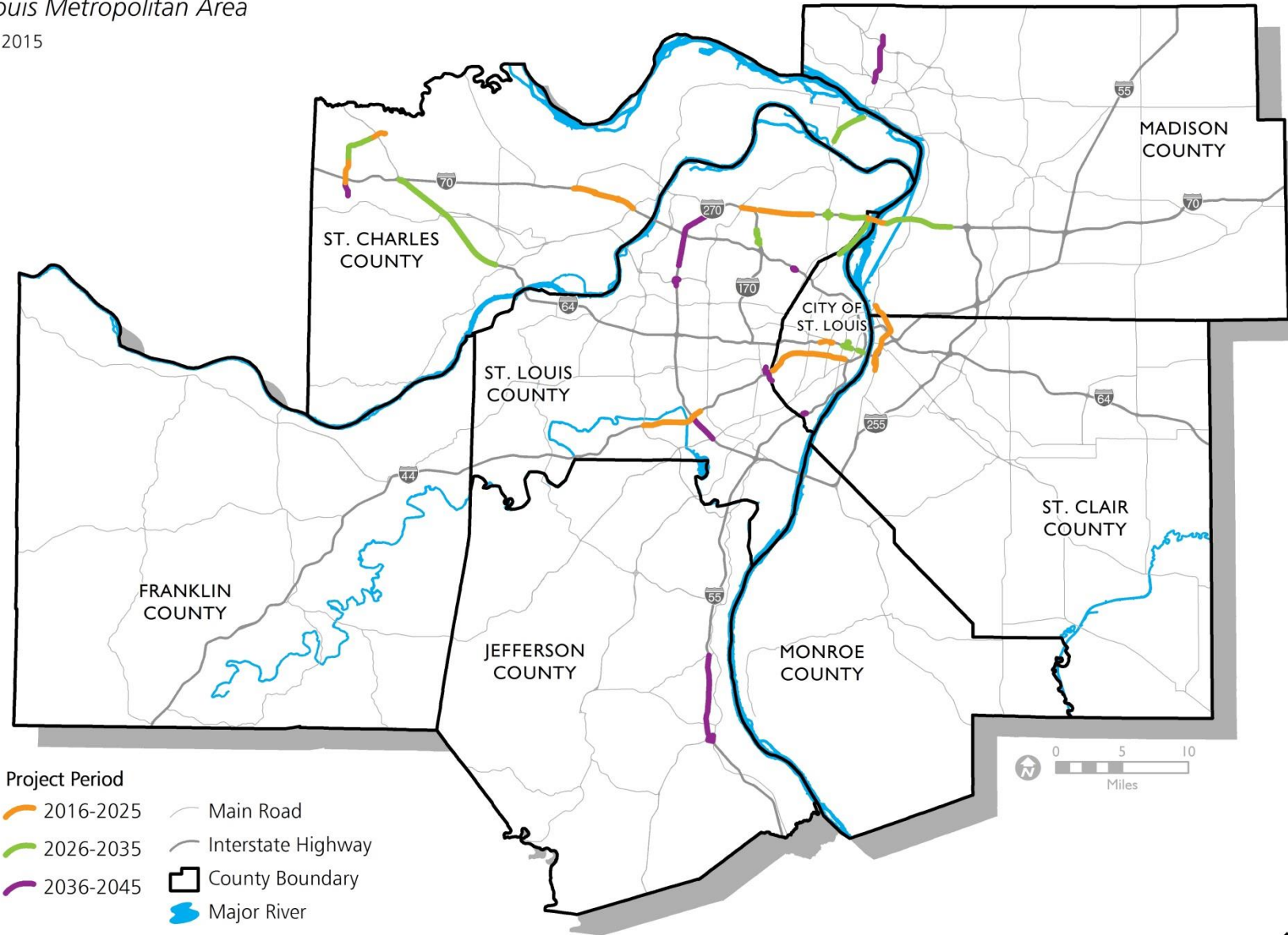
- Considered 50 projects costing \$9 billion
- Fiscal constraint
  - 28 priority projects
  - \$4 billion
- \$27 billion for ongoing operations/maintenance, transit operations



# Funded Project Locations

St. Louis Metropolitan Area

March 2015



Source: East-West Gateway Council of Governments



# National and State Trends

## Gas prices are falling fast

by Chris Isidore @CNNMoney

🕒 June 22, 2017: 10:12 AM ET

BUSINESS NEWS SEPTEMBER 27, 2018 / 12:10 AM / 4 DAYS AGO

**U.S. gasoline prices at seasonal four-year high ahead of midterm elections**

## Highway Trust Fund is on fumes and time is running out

Innovations

**Fatal e-scooter accident emerges just as California legalizes riding without a helmet**

**Driverless Cars Will Dramatically Change Where And How We Live**

## The Case Against Driverless Cars

Lax safety laws, public skepticism, and privacy concerns are among the issues that could pump the brakes on the autonomous-vehicle market.

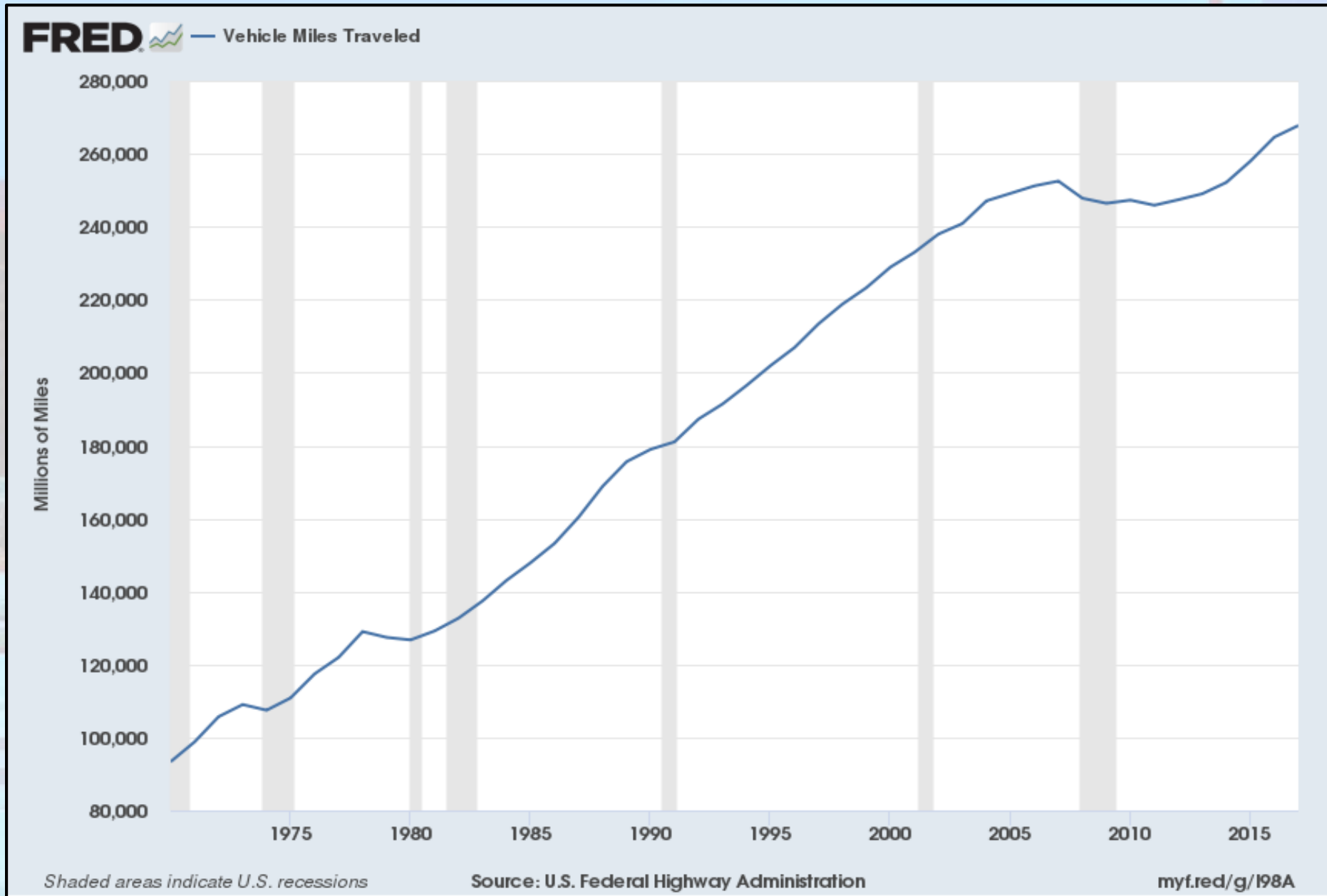
Chris Neiger (TMFNewsie)

Sep 28, 2018 at 6:00AM

**Will Driverless Cars Make the Roads More Safe or Less Safe?**

By Mike White - September 25, 2018

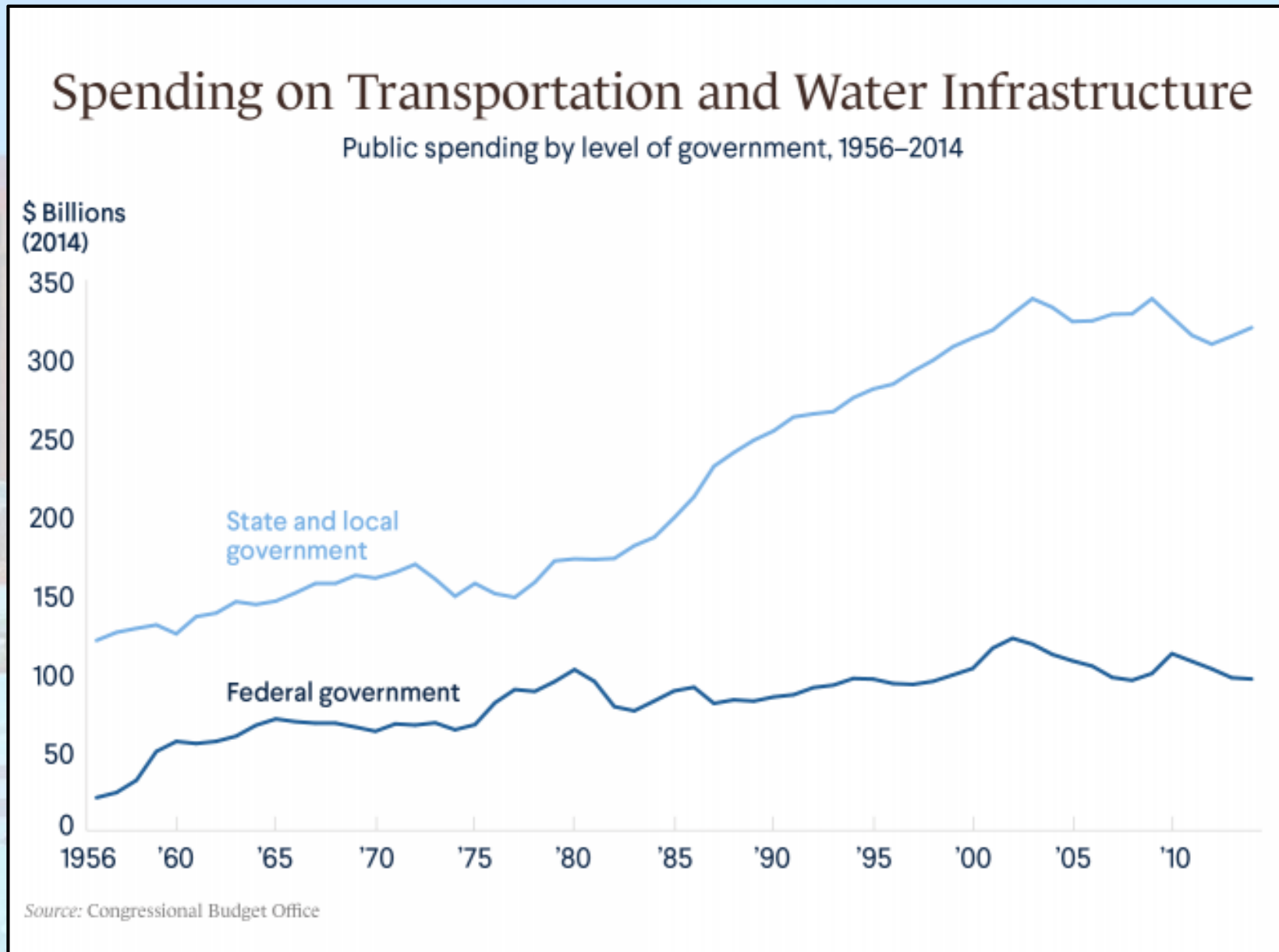
# National Context - VMT



Source: Federal Reserve Bank of St. Louis

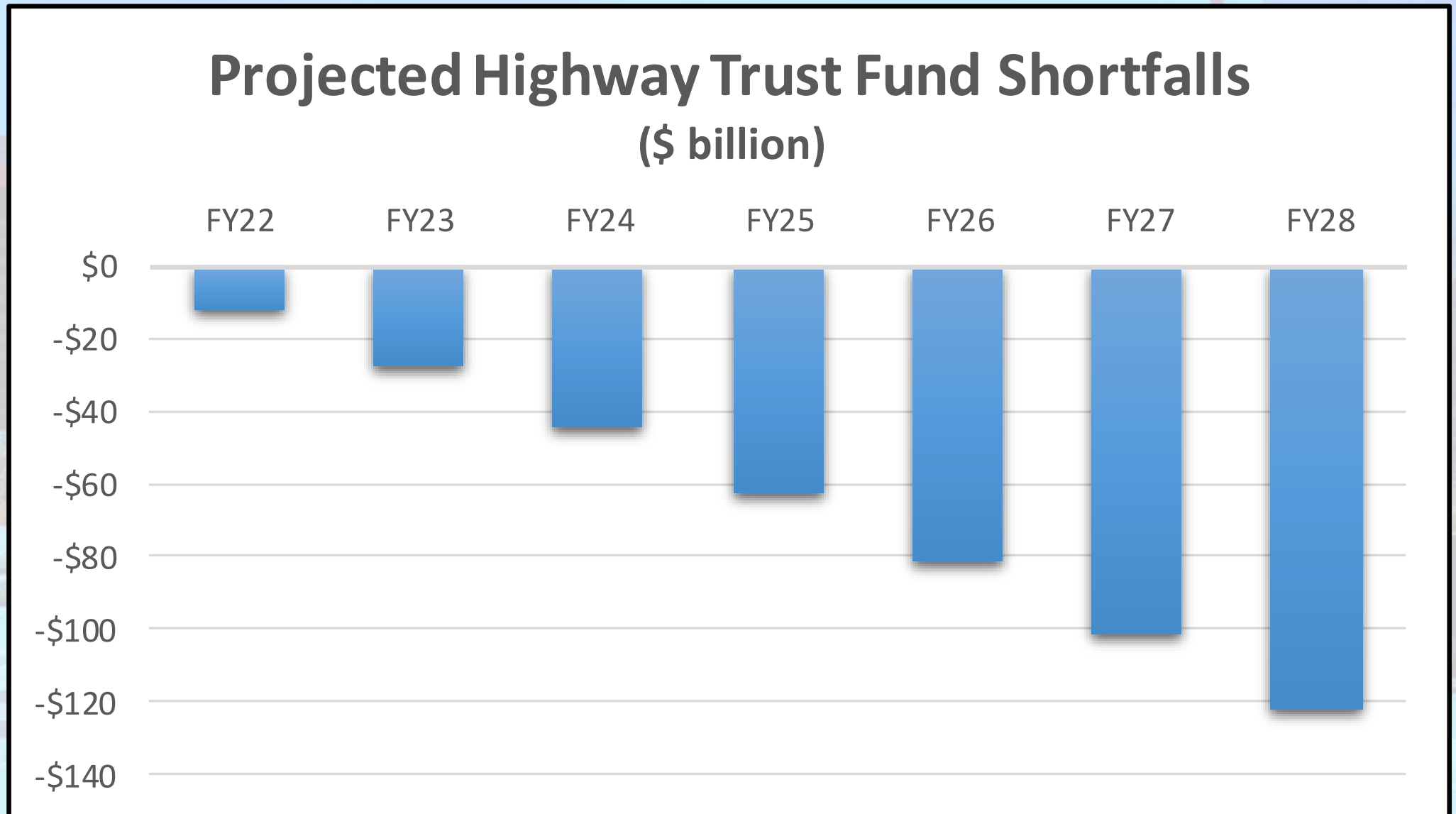


# National Context - Funding



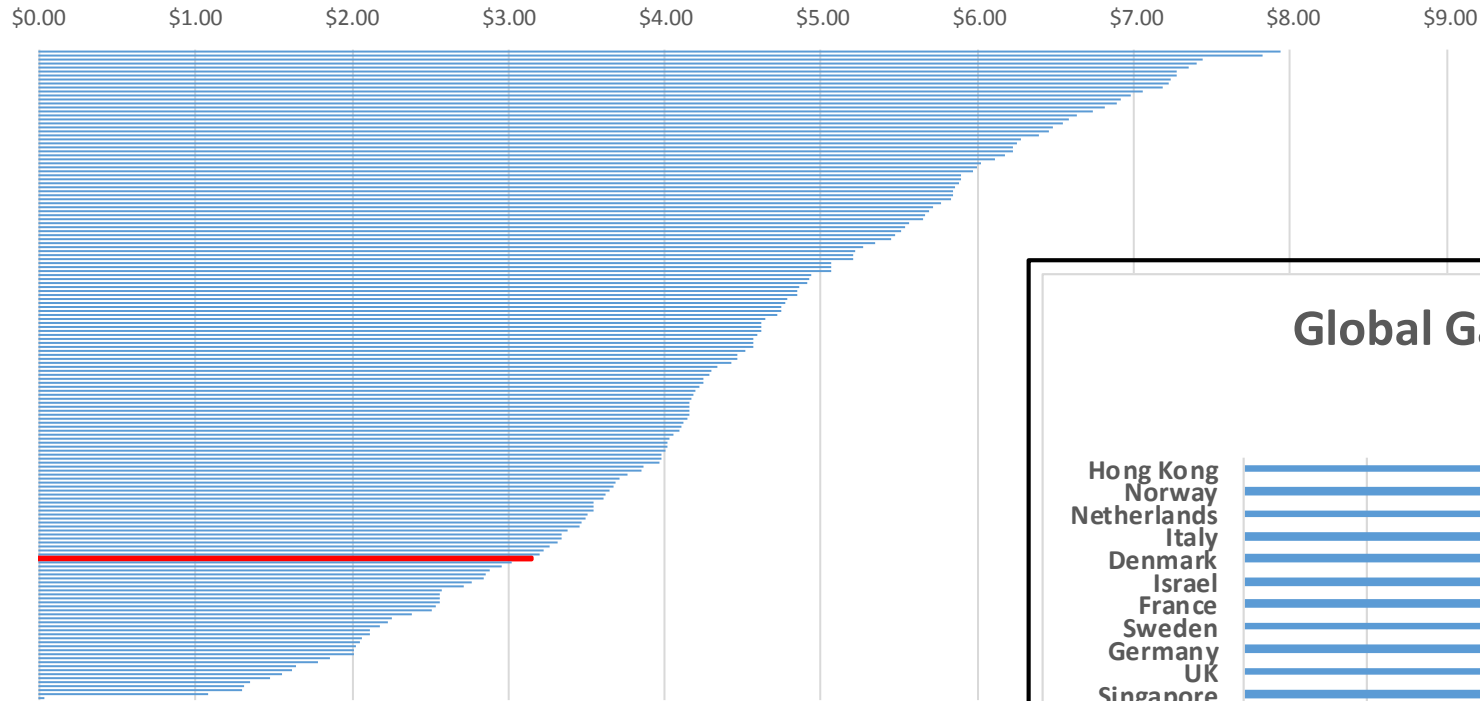
Source:  
Congressional  
Budget Office

# National Context – Highway Trust Fund

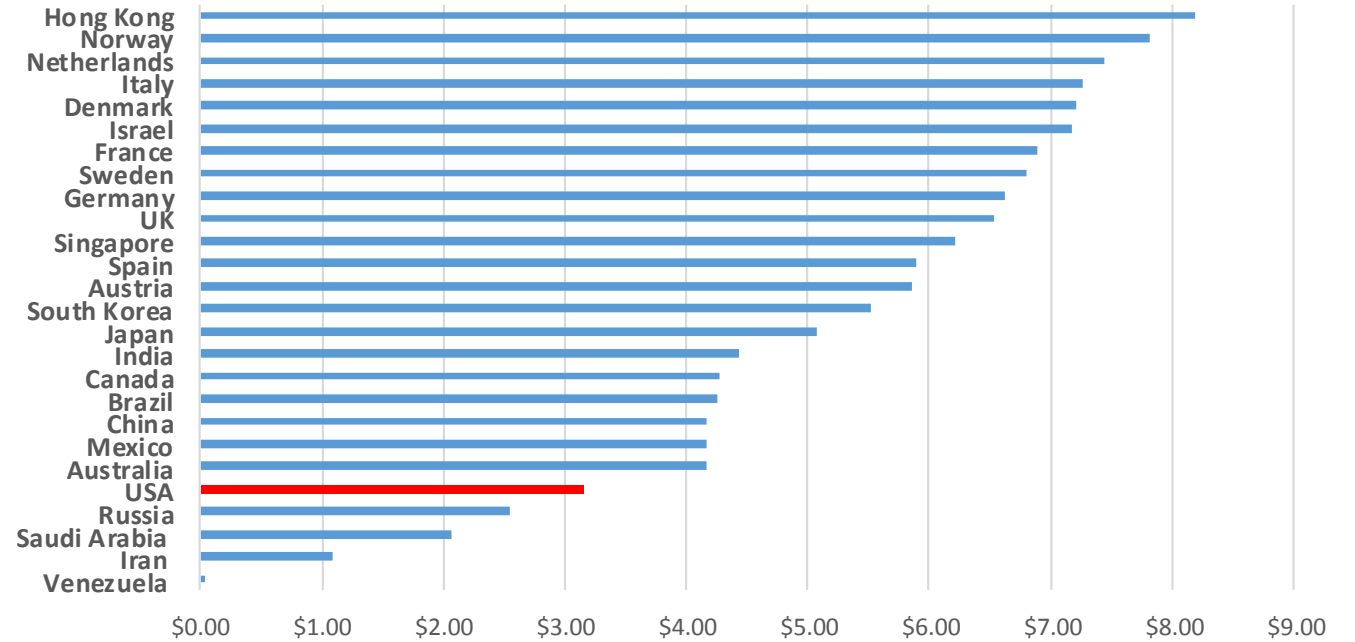


Source: Eno  
Center for  
Transportation

## Global Gasoline Prices, September 2018 (in \$/gallon)



## Global Gasoline Prices, September 2018 (in \$/gallon)



Source:  
[www.globalpetrolprices.com](http://www.globalpetrolprices.com)



# Potential Opportunities As Connected and Automated Vehicle Technology is Deployed

- Improved safety
- Increased capacity, reduced congestion
- Improved connections with transit
- New funding and financing mechanisms
- Expanded mobility for those currently unable to drive
- Increased efficiency for freight movement through improved efficiency and applications such as freight platooning

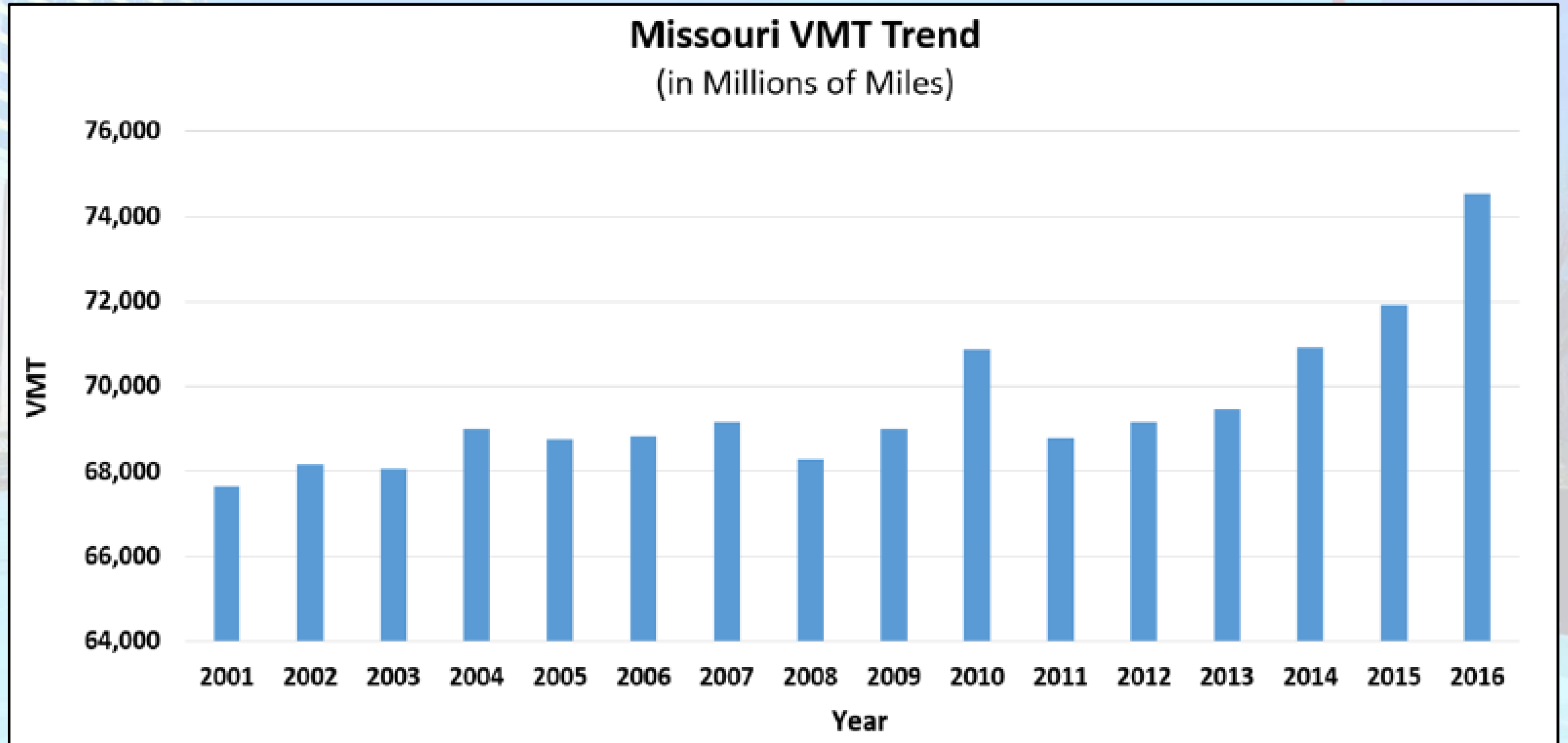


# Potential Challenges As Connected and Automated Vehicle Technology is Deployed

- Safety in a mixed fleet environment during early deployment
- Cybersecurity issues
- Increased vehicle miles traveled
- Competition with public transit
- Impacts to current funding and financing mechanisms
- Potential for deployment to disadvantage some transportation system users
- Certain transportation investments may become obsolete



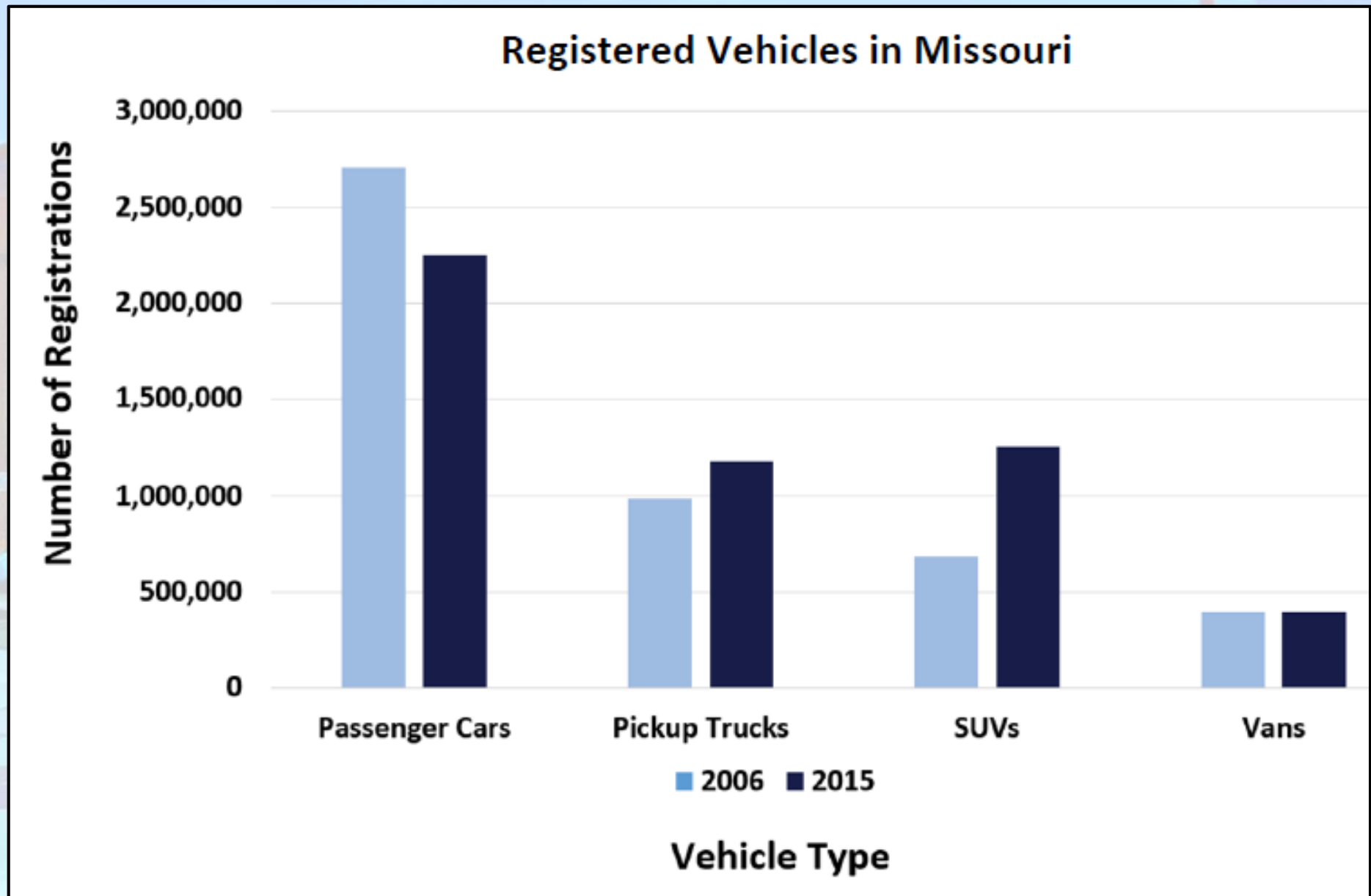
# Missouri context - VMT



Source: Missouri Long-Range Transportation Plan



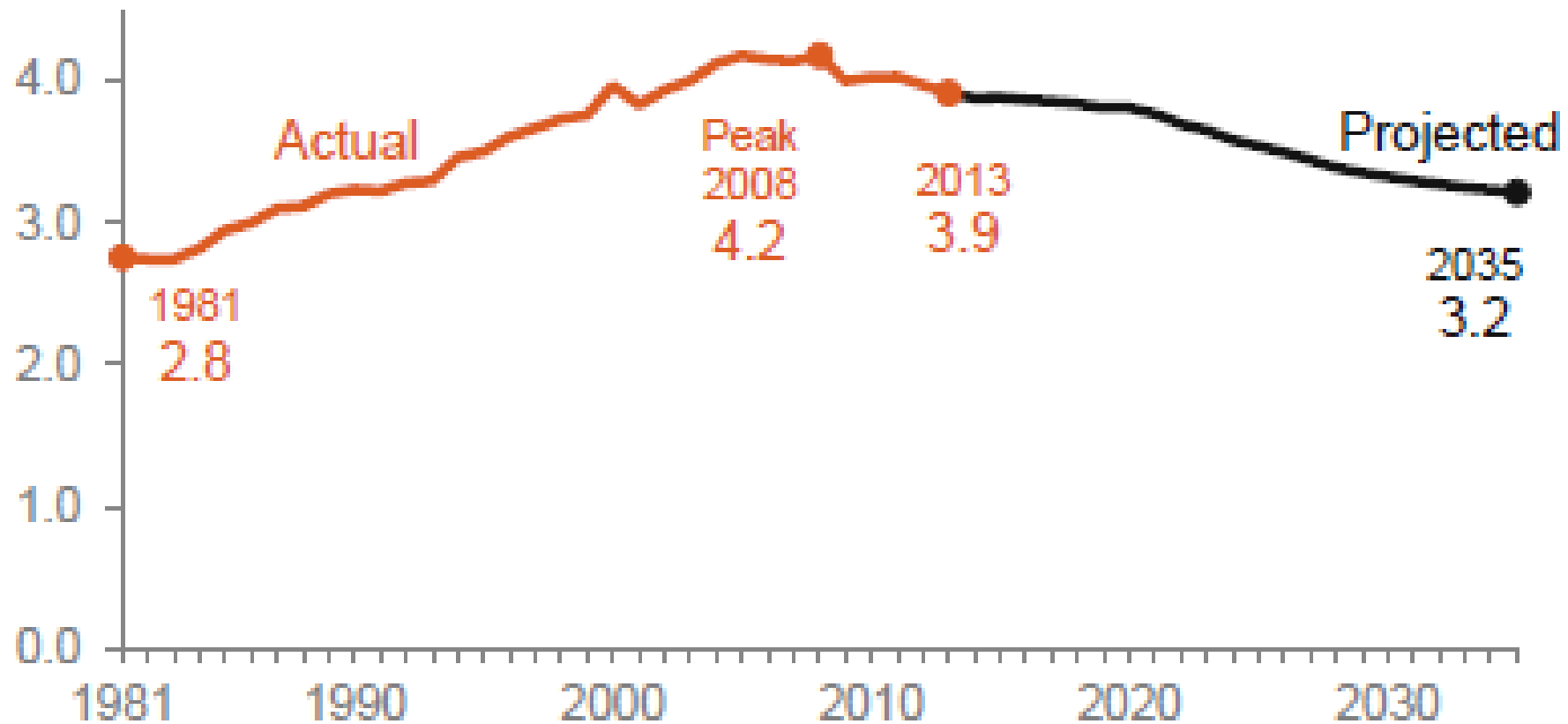
# Missouri context - Fleet



Source:  
FHWA/Missouri  
Long-Range  
Transportation Plan

# Missouri context - Revenue

Figure 4.2 - Gallons of Fuel Taxed in Missouri  
(billions)





Based on what you just heard, do you think our transportation system is currently prepared to address the challenges of the future?

5%

1. Yes

84%

2. No

11%

3. Not Sure/ Don't Know

# Trends Impacting Transportation Planning

- Demographic Changes – Aging population, Millennials
- Increased freight movement
- New transportation technologies
- Poverty and racial disparity
- Aging and deteriorating infrastructure
- Jobs moving away from the urban core
- Climate Change/ Poor Air Quality
- Uncertain transportation funding
- Volatile energy prices



# Which three trends do you think will most impact the transportation system in the future? (Choose 3)?

**23%** 1. **Demographic Changes** – Aging population, Millennials

**32%** 2. **Increased freight movement**

**52%** 3. **New transportation technologies**

**6%** 4. **Poverty and racial disparity**

**55%** 5. **Aging and deteriorating infrastructure**

**15%** 6. **Jobs moving away from the urban core**

**3%** 7. **Climate Change/ Poor Air Quality**

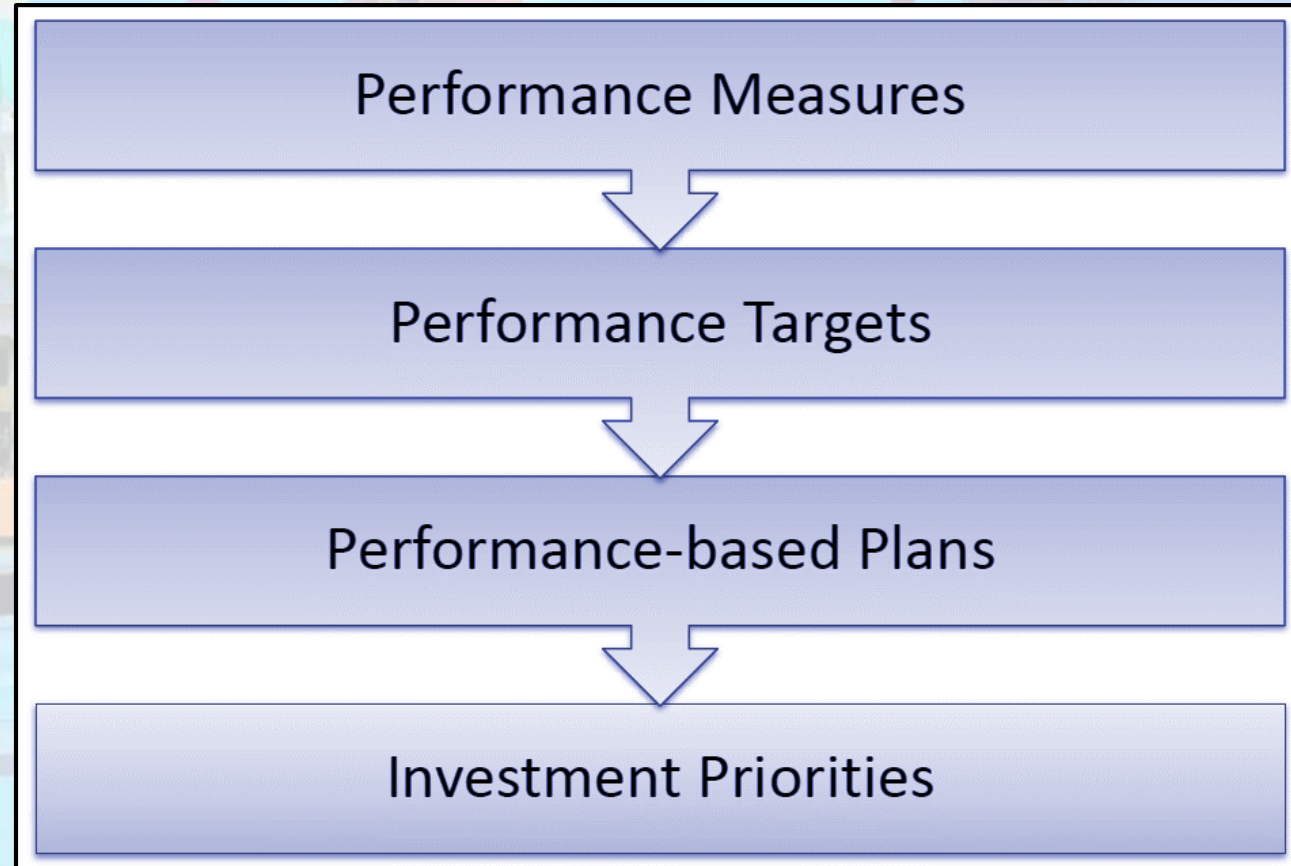
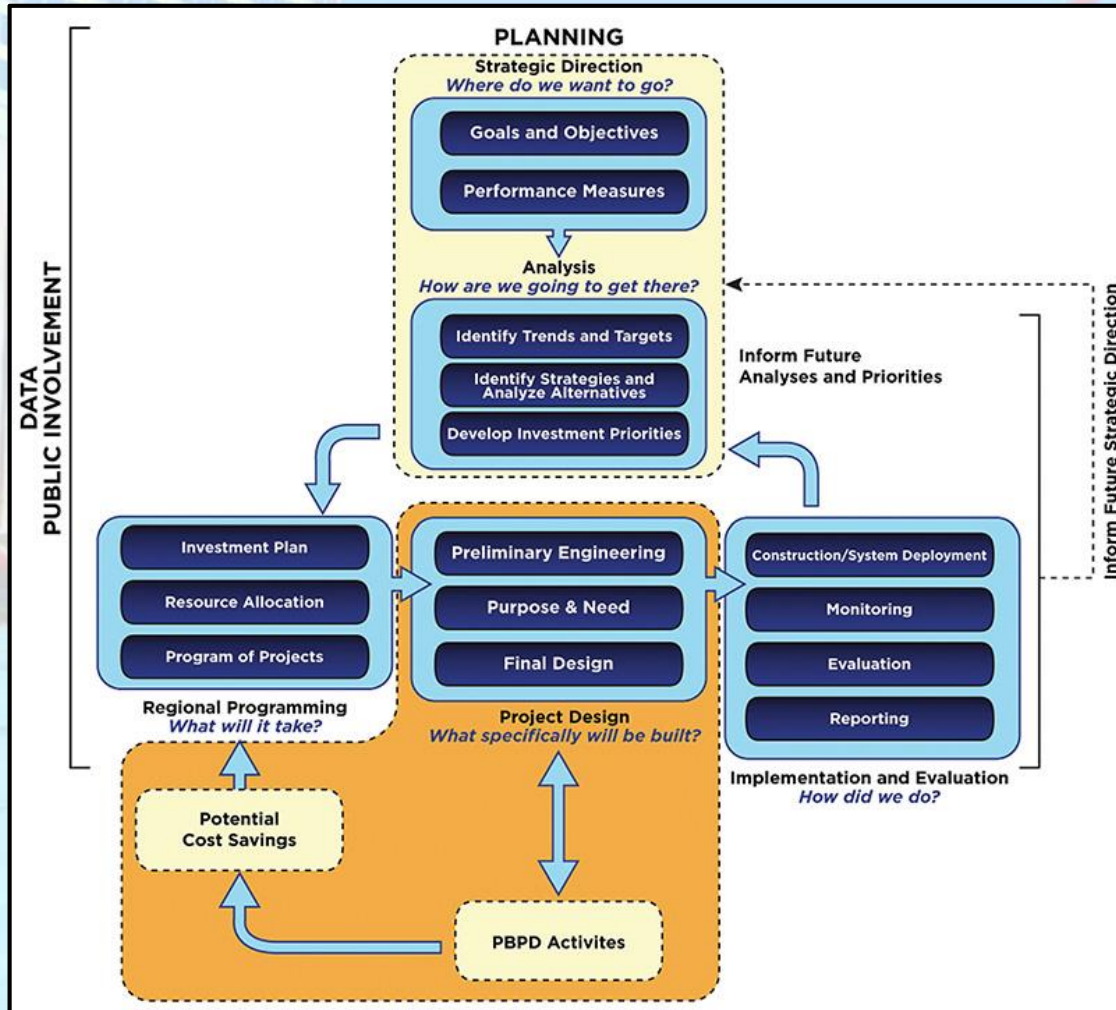
**45%** 8. **Uncertain transportation funding**

**8%** 9. **Volatile energy prices**

**1%** 10. **Other**



# Performance-Based Planning and Programming



# Background

- MAP-21 (and subsequently the FAST Act) required establishment of national goals, performance measures, and accountability in planning and funding transportation investments (FAST Act §§ 1116, 1406; 23 U.S.C. 119, 148, 150, 167)
  - Safety
  - Infrastructure condition
  - Congestion reduction
  - System reliability
  - Freight movement and economic vitality
  - Environmental sustainability
  - Reduced project delivery delays
  - ➡ Improved Accessibility and Mobility



# Why Performance-Based Planning And Programming?

Performance-based planning and programming (PBPP) refers to the application of performance management within the planning and programming processes of transportation agencies to **achieve desired performance outcomes** for the multimodal transportation system

- Improved investment decision making
- Improved return on investments and resource allocation
- Demonstrates link between funding and performance
- ➡ Improved system performance



# FAST Act: Performance-Driven, Outcome-Based Planning and Programming

FAST Act §§ 1116, 1406; 23 U.S.C. 119, 148, 150, 167

- Federal ➡ State ➡ Metropolitan
  - FAST Act identifies national goal areas
  - USDOT establishes performance measures
  - States set performance targets
  - MPOs set performance targets
  - State and metro plans describe how programs and project selection will achieve targets
  - **As the Metropolitan Planning Organization for the St. Louis region, East-West Gateway is charged with developing a performance-based long-range transportation plan, as well as a corresponding project evaluation structure for developing the Transportation Improvement Program (TIP) (23 USC 134 G).**

# Performance Goals and Measures

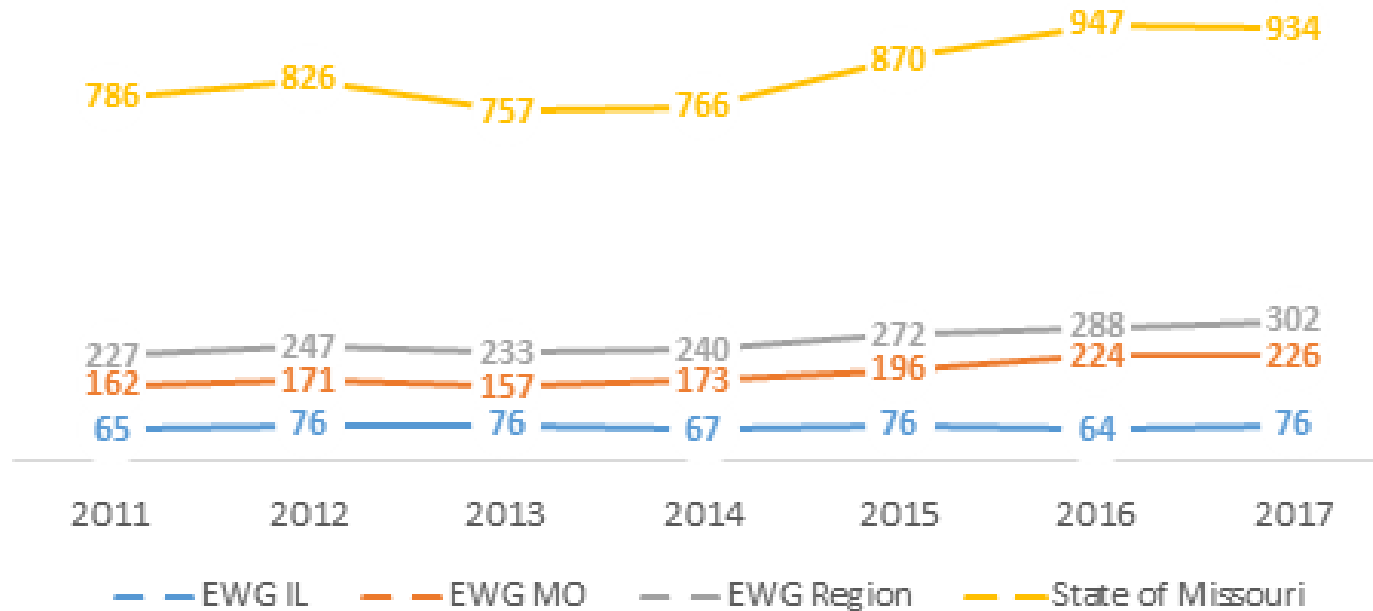
- **Safety** - To achieve a significant reduction in traffic fatalities and serious injuries on all public roads [23 U.S.C. 134, 135, 148, 150]
  - Number of Fatalities
  - Rate of Fatalities per 100 million Vehicle Miles Traveled (VMT)
  - Number of Serious Injuries
  - Rate of Serious Injuries per 100 million VMT
  - Number of Non-motorized Fatalities and Non-motorized Serious Injuries

\*5-year rolling averages\*



# Safety Data and Targets

STATE OF MISSOURI AND EAST-WEST GATEWAY  
REGION TRAFFIC FATALITIES 2011-2017



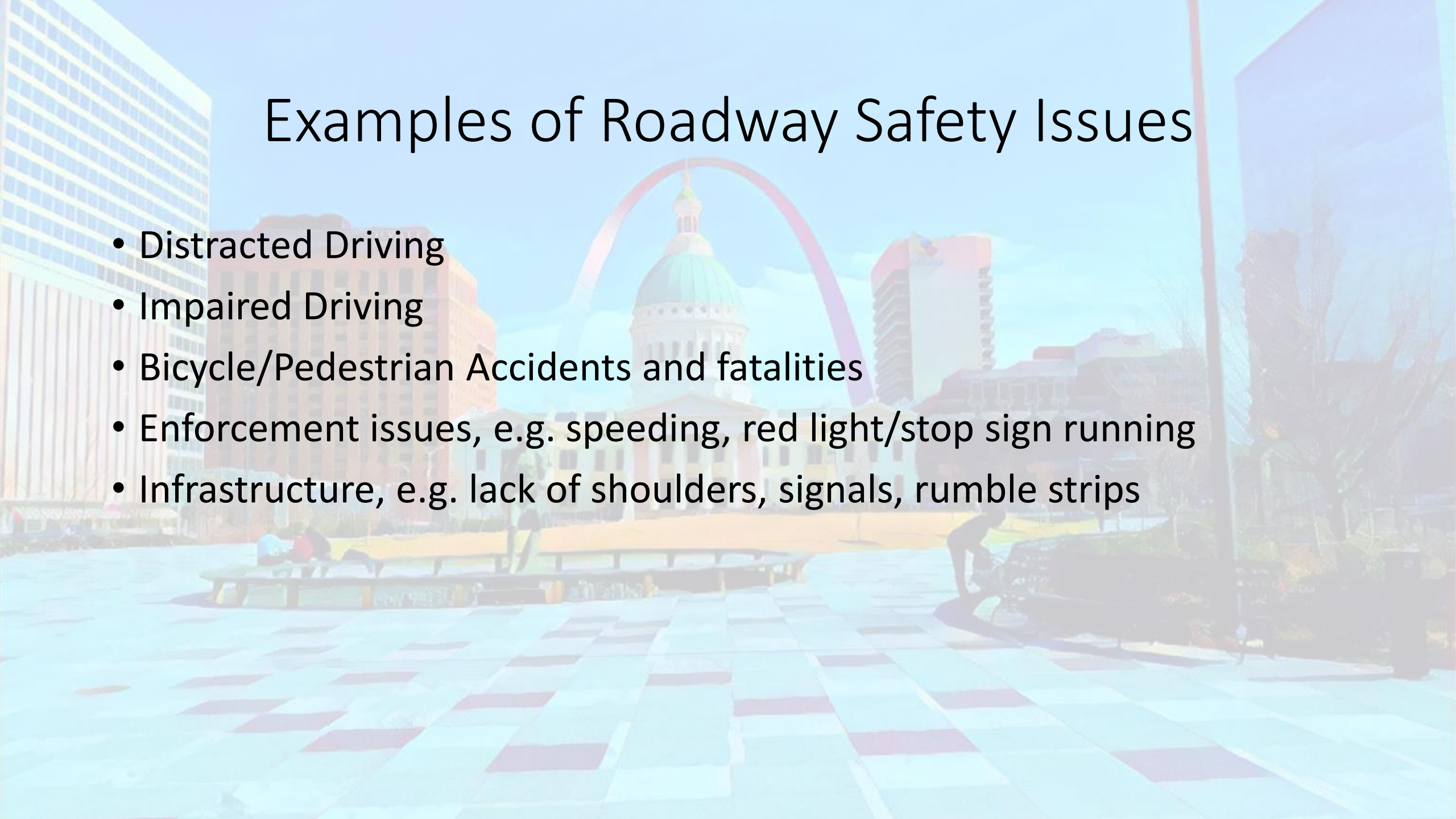
Missouri State Safety Targets	2018	2019
Fatality Injury Reduction	7%	9%
Serious Injury Reduction	4%	5%
Reduction of Bike/Ped Fatalities & Serious Injuries	4%	4%

EWG Safety Targets	2018	2019
Fatality Injury Reduction	2%	TBD
Serious Injury Reduction	2%	TBD
Reduction of Bike/Ped Fatalities & Serious Injuries	2%	TBD



# Examples of Roadway Safety Issues

- Distracted Driving
- Impaired Driving
- Bicycle/Pedestrian Accidents and fatalities
- Enforcement issues, e.g. speeding, red light/stop sign running
- Infrastructure, e.g. lack of shoulders, signals, rumble strips



# What are the most pressing highway safety issues for the region to address (select 2)

79% 1. Distracted Driving

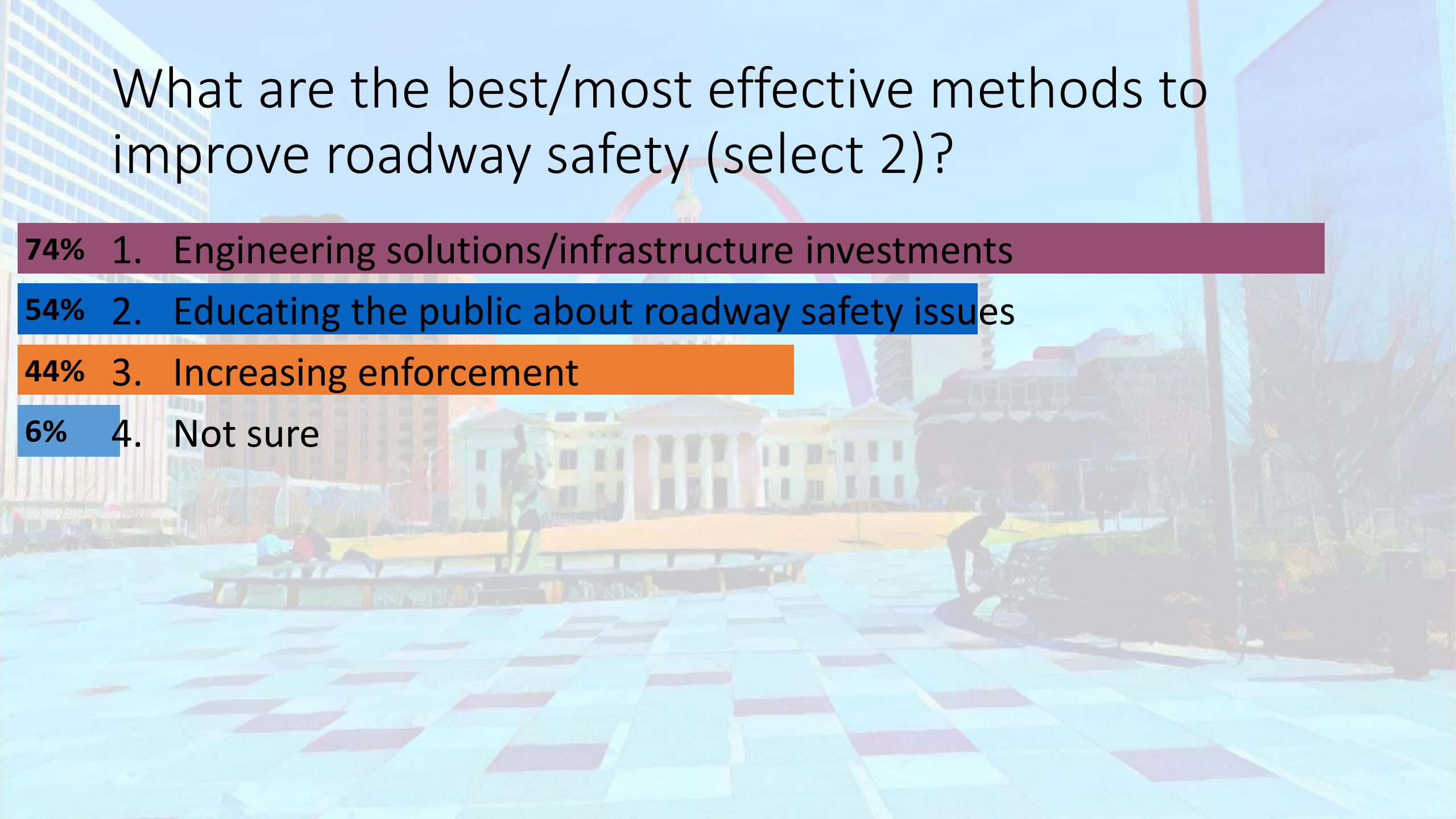
26% 2. Impaired Driving

11% 3. Bicycle/Pedestrian accidents/fatalities

24% 4. Enforcement issues

47% 5. Infrastructure (shoulders, signals, rumble strips, etc.)

# What are the best/most effective methods to improve roadway safety (select 2)?

- 
- | Percentage | Method  |
|------------|---|
| 74%        | 1. Engineering solutions/infrastructure investments |
| 54%        | 2. Educating the public about roadway safety issues |
| 44%        | 3. Increasing enforcement                           |
| 6%         | 4. Not sure   |
- 74% 1. Engineering solutions/infrastructure investments
  - 54% 2. Educating the public about roadway safety issues
  - 44% 3. Increasing enforcement
  - 6% 4. Not sure

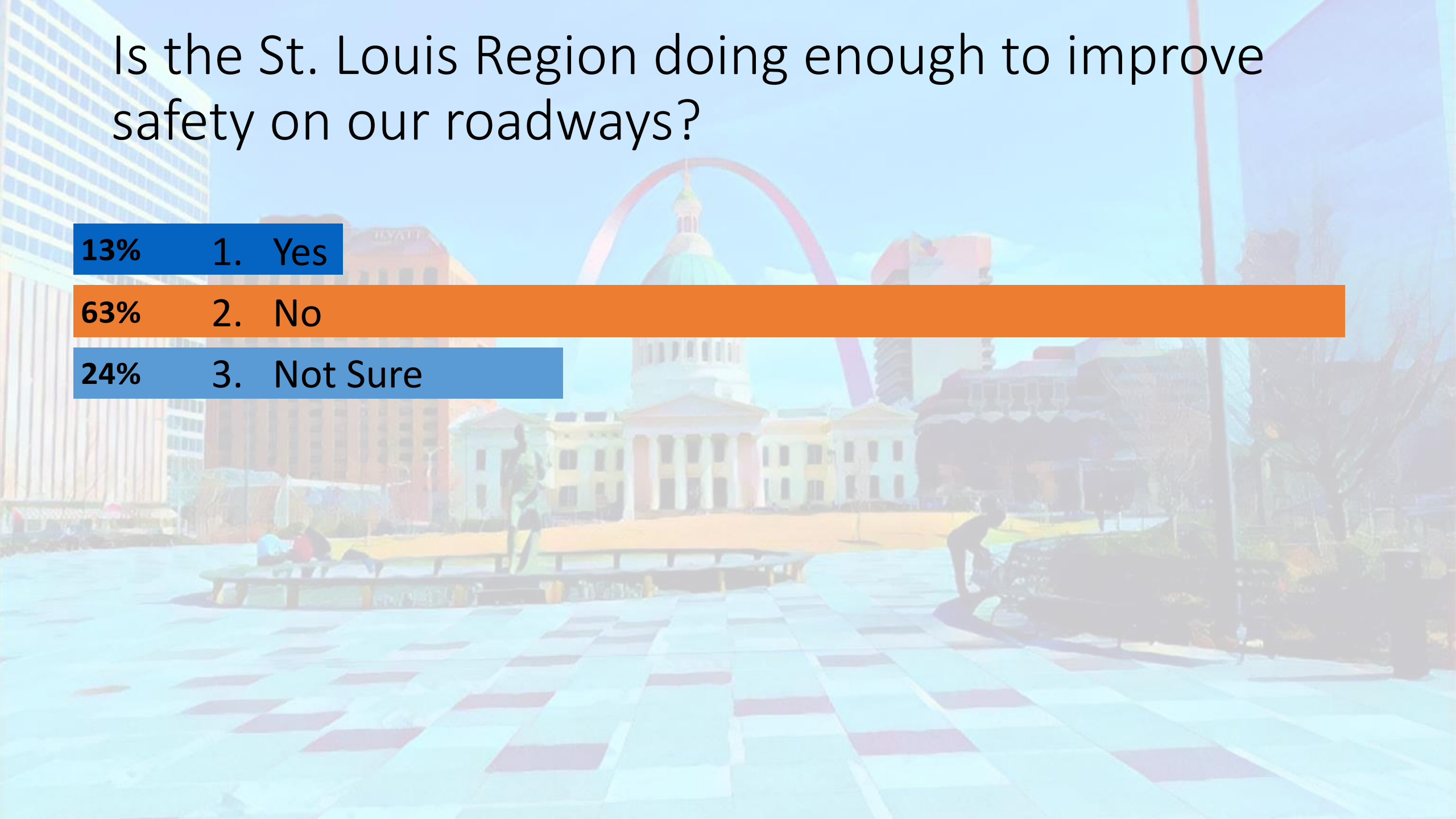


# Is the St. Louis Region doing enough to improve safety on our roadways?

13% 1. Yes

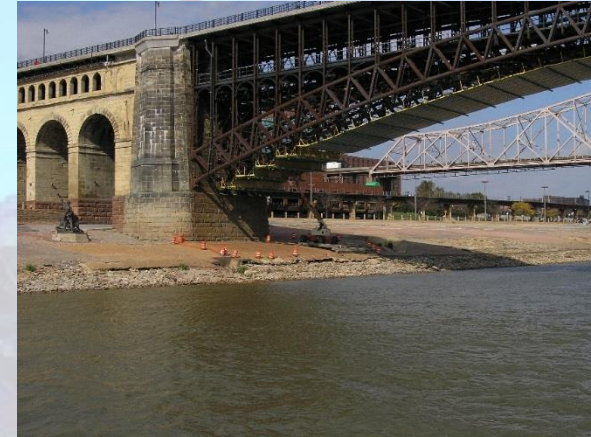
63% 2. No

24% 3. Not Sure



# Performance Goals and Measures

- **Infrastructure Condition** - To maintain the highway infrastructure asset system in a state of good repair [23 CFR 490]
  - Pavement Condition
    - Percentage of pavements on the Interstate System in Good condition
    - Percentage of pavements on the Interstate System in Poor condition
    - Percentage of pavements on the non-Interstate National Highway System (NHS) in Good condition
    - Percentage of pavements on the non-Interstate NHS in Poor condition
  - Bridge Condition
    - Percentage of NHS bridges classified as in Good condition
    - Percentage of NHS bridges classified as in Poor condition



Pavement and Bridge Condition Targets						
	MO Statewide			EWG Missouri Counties		
	Baseline	2020	2022	Baseline	2020	2022
Interstate Good	77.5%	n/a	77.5%	70.7%	n/a	TBD
Interstate Poor	0.0%	n/a	0.0%	0.0%	n/a	TBD
Non-Interstate NHS Good	61.1%	61.1%	61.1%	39.2%	TBD	TBD
Non-Interstate NHS Poor	1.0%	1.0%	1.0%	3.5%	TBD	TBD
% Bridges Good Condition	34.0%	30.9%	30.9%	31.4%	TBD	TBD
% Bridges Poor Condition	7.1%	7.1%	7.1%	9.2%	TBD	TBD



# How should we prioritize investments in preservation?

16% 1. Focus primarily on interstate highways

14% 2. Focus primarily on major arterials

65% 3. Divide resources equally between highways and arterials

5% 4. Not sure

# How should we prioritize investments in preservation?

26% 1. Prioritize bridges

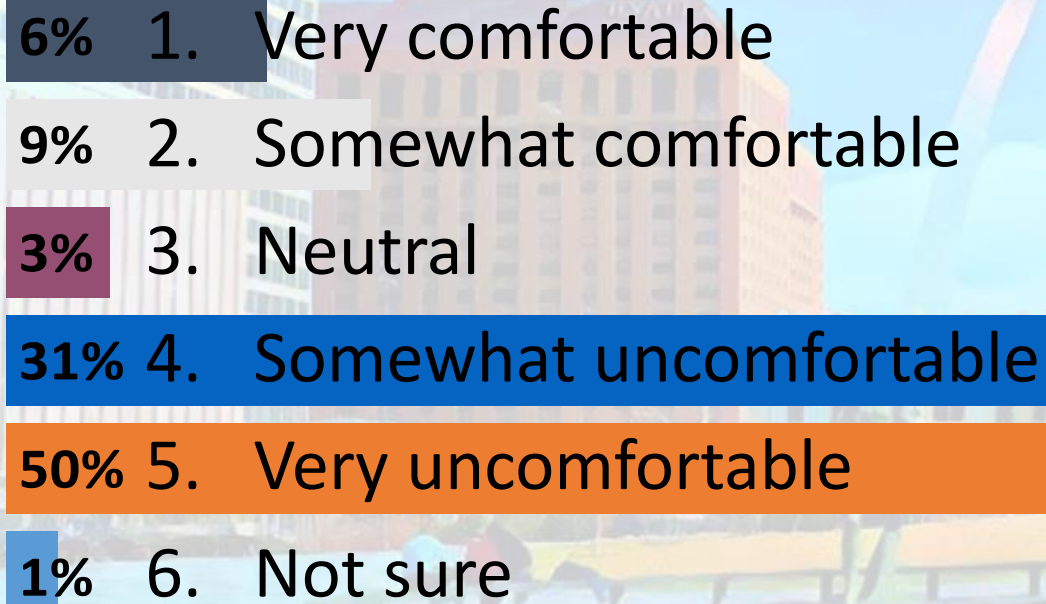
8% 2. Prioritize roadways

61% 3. Divide resources equally between roadways and bridges

5% 4. Not sure



# How comfortable are you with the region setting declining targets for infrastructure preservation?



**% Bridges  
Good  
Condition**

**34.0%**

**30.9%**

**30.9%**



# Performance Goals and Measures

- **System Reliability** - To improve the efficiency of the surface transportation system [23 CFR 490]
  - Percent of person miles traveled on the Interstate System that are reliable
  - Percent of person miles traveled on the non-Interstate NHS that are reliable
  - Annual hours of peak-hour excessive delay (PHED) per capita
  - Percent of non-single-occupant vehicle travel
- **Freight Movement and Economic Vitality** - To improve the national freight network, strengthen the ability of rural communities to access national and international trade markets, and support regional economic development [23 CFR 490]
  - Truck Travel Time Reliability Index

Reliability Targets						
	MoDOT			EWG		
	2017 Baseline	2019	2021	2017 Baseline	2019	2021
Percent of Reliable Person-Miles Traveled on the Interstate	91.6%	88.9%	87.1%	86.9%	TBD	TBD
Percent of Reliable Person-Miles Traveled on the Non-Interstate NHS	92.3%	n/a	87.8%	86.3%	TBD	TBD
Truck Travel Time Reliability Index	1.25	1.28	1.30	1.54	TBD	TBD
Annual Hours of PHED	9.5	n/a	9.5	9.5	n/a	9.5
Percent of non-SOV Travel	17.8%	16.7%	17.0%	17.8%	16.7%	17.0%

# Reliability Compared

Region	Interstate Reliability	Non-Interstate NHS Reliability
Memphis	96.4%	92.5%
Cleveland	91.0%	88.4%
Kansas City	90.4%	90.9%
St. Louis	86.9%	86.3%
Detroit	73.9%	78.7%
Minneapolis	69.2%	79.8%
Chicago	66.3%	83.3%
Atlanta	64.1%	72.4%
Los Angeles	59.3%	68.7%
Washington, DC	56.7%	76.7%



# How should the region address transportation system reliability (select 3)?

43% 1. Add capacity

39% 2. New technologies

41% 3. Preservation of the existing system

22% 4. Reduce incident response and clearance times

14% 5. Maintain transit system on-time performance

2% 6. Improve special event management

6% 7. Work zone management

16% 8. Expand transit

4% 9. Ramp metering

# How should the region prioritize investments in reliability?

51% 1. Focus primarily on interstate highways

31% 2. Focus primarily on major arterials

18% 3. Not sure



# How should the region prioritize investments in reliability?

51% 1. Focus on the needs of daily commuters

39% 2. Focus on the needs of freight and economic development

11% 3. Not sure





# How comfortable are you with the region setting declining targets for system reliability?

- 5% 1. Very comfortable
- 8% 2. Somewhat comfortable
- 3% 3. Neutral
- 38% 4. Somewhat uncomfortable
- 43% 5. Very uncomfortable
- 2% 6. Not sure

	MoDOT		
	2017 Baseline	2019	2021
Percent of Reliable Person-Miles Traveled on the Interstate	91.6%	88.9%	87.1%
Percent of Reliable Person-Miles Traveled on the Non-Interstate NHS	92.3%	n/a	87.8%

# Performance Goals and Measures

- **Environmental Sustainability/CMAQ** - To enhance the performance of the transportation system while protecting and enhancing the natural environment [23 CFR 490]
  - Total emissions reduction (on-road mobile sources)
    - Volatile Organic Compounds (VOC)
    - Nitrogen Oxides (NO<sub>x</sub>)
    - Particulate Matter (PM 2.5)
    - Carbon Monoxide (CO)



# CMAQ: 2018 Ozone Season

- Ozone is an irritant that damages lung tissue, aggravates heart and respiratory disease and can even cause problems for healthy individuals who spend a lot of time outdoors.
- As of September 27, 2018
  - 14 days
  - 53 exceedances
  - All monitors have recorded exceedances
- Season ends October 31, 2018





# How should the region address air quality issues (select 3)?

23% 1. Add capacity

54% 2. New technologies

23% 3. Preservation of the existing system

12% 4. Incident management

17% 5. Bike/ped investments

28% 6. Transit investments






32% 7. Intersection improvements

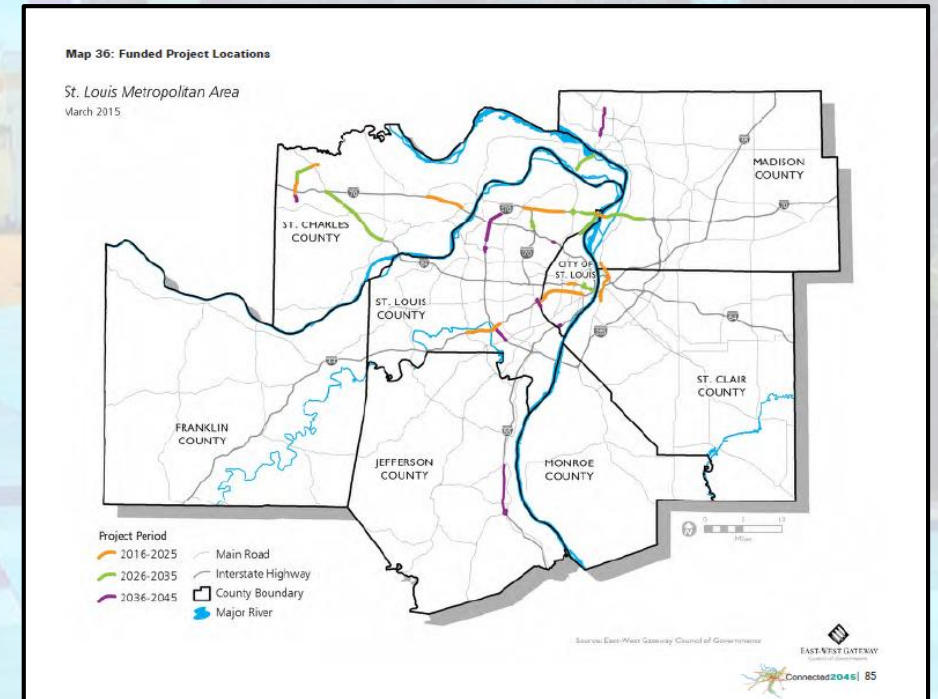
42% 8. Traffic signal optimization

6% 9. Ramp metering

# Brief Recap

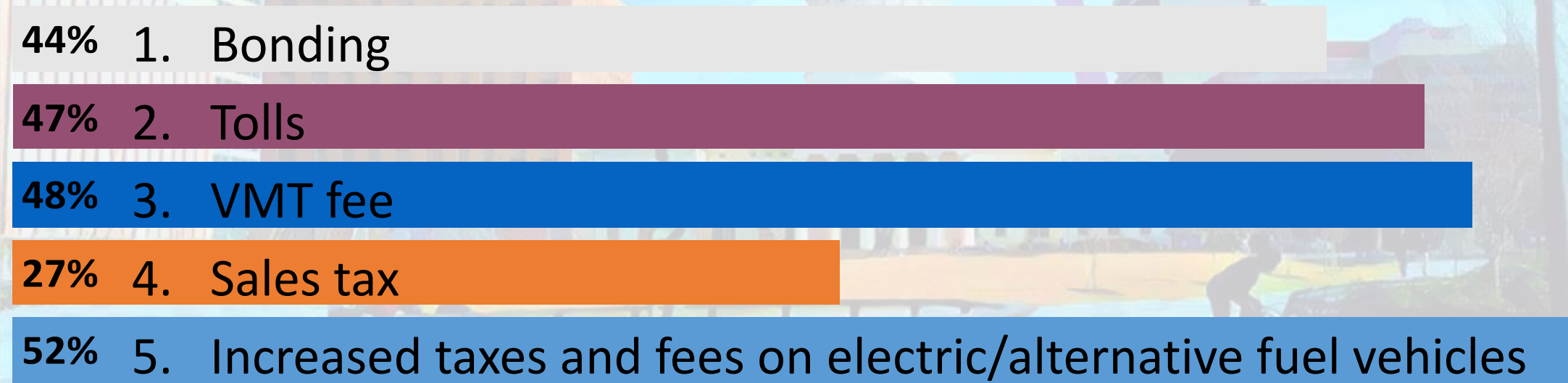
- Long-Range Transportation Plan
- National and State Context
- Performance Measures
  - Safety
  - Preservation
  - System Reliability
  - Freight/Economic Development
  - Air Quality

MAP-21 Goals	MoDOT Goals	IDOT Goals	EWG's 10 Guiding Principles	
Infrastructure Condition	Taking care of the system	Preserve and Manage the Existing System		<b>Preserve and Maintain the Existing System</b> Ensure the transportation system remains in a state of good repair.
Safety	Safety	Improve Transportation Safety		<b>Promote Safety and Security</b> Provide a safe and secure transportation system for all users.
Congestion Reduction & System Reliability	Economic Development	Address Congestion and Maximize Efficiency and Effectiveness through Operations		<b>Support a Diverse Economy with a Reliable System</b> Reduce congestion and improve travel time reliability to support the diverse economic sectors of the region.
Freight Movement & Economic Vitality	Economic Development	Provide for Efficient Freight Movement		<b>Strengthen Intermodal Connections</b> Support freight movement and connections that are critical to the efficient flow of both people and goods.
Environmental Sustainability		Ensure a Compatible Interface of the System with Environmental, Social, Energy and Land Use Considerations		<b>Protect Air Quality and Environmental Assets</b> Encourage investments that recognize the linkages between the social, economic, and natural fabric of the region.





Given that even a potential increase in the motor fuel tax may not be enough to adequately fund transportation in the region, would you favor any of these additional funding strategies (select up to 5)






Bonding produces benefits more quickly but reduces future revenues. Should the region rely on bonding for major projects (as was done for the I-64 reconstruction and new Mississippi River Bridge) or practice pay-as you-go funding?

48% 1. Bonding for major projects

43% 2. Pay-as-you-go

10% 3. Not sure

# Which of these goal areas do you think is LEAST important when making transportation investment decisions for the region?

- 
- |     |    |   |
|-----|----|---|
| 6%  | 1. | Preserving and Maintaining the Existing Transportation System |
| 59% | 2. | Improving air quality   |
| 8%  | 3. | Promoting Economic Development and freight movement           |
| 19% | 4. | Reducing Congestion/Ensuring Reliability                      |
| 8%  | 5. | Improving Safety  |



# Which of these goal areas do you think is MOST important when making transportation investment decisions for the region?

- 
- |     |    |   |
|-----|----|---|
| 49% | 1. | Preserving and Maintaining the Existing Transportation System |
| 3%  | 2. | Improving air quality   |
| 21% | 3. | Promoting Economic Development and freight movement           |
| 17% | 4. | Reducing Congestion/Ensuring Reliability                      |
| 9%  | 5. | Improving Safety  |



# Which of these goal areas do you think is 2<sup>nd</sup> MOST important when making transportation investment decisions for the region?

- 
- |     |    |   |
|-----|----|---|
| 23% | 1. | Preserving and Maintaining the Existing Transportation System |
| 8%  | 2. | Improving air quality   |
| 31% | 3. | Promoting Economic Development and freight movement           |
| 30% | 4. | Reducing Congestion/Ensuring Reliability                      |
| 8%  | 5. | Improving Safety  |

# Which of these goal areas do you think is 3<sup>rd</sup> MOST important when making transportation investment decisions for the region?

- 
- |     |    |   |
|-----|----|---|
| 11% | 1. | Preserving and Maintaining the Existing Transportation System |
| 4%  | 2. | Improving air quality   |
| 24% | 3. | Promoting Economic Development and freight movement           |
| 37% | 4. | Reducing Congestion/Ensuring Reliability                      |
| 24% | 5. | Improving Safety  |

# Next Steps





# Questions?

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